

**FINAL SEQUESTER REPORT
FISCAL YEAR 1991**

COMMUNICATION

FROM

**THE DIRECTOR
THE OFFICE OF MANAGEMENT AND
BUDGET**

TRANSMITTING

**THE FINAL OMB SEQUESTER REPORT TO THE PRESIDENT AND
CONGRESS FOR FISCAL YEAR 1991, PURSUANT TO 2 U.S.C. 901**



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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

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November 9, 1990

Honorable Thomas S. Foley
Speaker of the House of Representatives
Washington, D.C. 20515

Dear Mr. Speaker:

Enclosed please find the *Final OMB Sequester Report to the President and Congress for Fiscal Year 1991*. It has been prepared in accordance with the new budget process reforms and the Balanced Budget and Emergency Deficit Control Act of 1985, as amended (the Act).

The report finds that a "mini-sequester" is necessary for programs within the international affairs discretionary category. Accordingly, a final Presidential sequester order has been prepared for issuance today. This is the first such "mini-sequester" under the new, strengthened budget enforcement procedures. The excess spending that necessitates the "mini-sequester" derives from an unintended error in legislative drafting. Nonetheless, the new enforcement system requires immediate correction by means of a sequester—until the underlying spending excess is otherwise corrected by legislative action.

Enacted budget authority exceeds the adjusted spending limit for international affairs by \$395 million and, therefore, a sequester of 1.9 percent is required for all budgetary resources in non-exempt accounts within the international affairs category. Outlays associated with sequestered budgetary resources are estimated to be \$191 million.

This final 1991 sequester report estimates that spending for the domestic and defense categories is within discretionary spending limits specified in the Act.

As required by the Act, the report includes adjustments to the spending limits by category, the OMB scoring of the 13 appropriations acts, a comparison with the scoring by the Congressional Budget Office, and the baseline and sequester calculations for each international affairs account to achieve the necessary \$395 million sequester.

Respectfully yours,

Richard G. Darman
Director

Enclosure

IDENTICAL LETTERS SENT TO THE PRESIDENT AND HONORABLE DAN QUAYLE

**FINAL OMB SEQUESTER REPORT TO THE
PRESIDENT AND CONGRESS
FOR FISCAL YEAR 1991**



November 9, 1990

(3)



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D C 20503

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The President
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Washington, DC 20500

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Enacted budget authority exceeds the adjusted spending limit for international affairs by \$395 million and, therefore, a sequester of 1.9 percent is required for all budgetary resources in non-exempt accounts within the international affairs category. Outlays associated with sequestered budgetary resources are estimated to be \$191 million.

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GENERAL NOTES

1. All years referred to are fiscal years unless otherwise noted.
2. Details in the tables and text may not add to totals because of rounding.
3. Unless otherwise noted, the source of all data in this report is the Office of Management and Budget.
4. Unless otherwise noted, "the Act" refers to the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), as amended by the Balanced Budget and Emergency Deficit Control Reaffirmation Act of 1987 (Public Law 100-119) and Title XIII of the Omnibus Budget Reconciliation Act of 1990 (Budget Enforcement Act of 1990) (Public Law 101-508).

I INTRODUCTION

The Balanced Budget and Emergency Deficit Control Act of 1985, as amended (the Act), requires the Office of Management and Budget (OMB) to issue an estimate of the amount of discretionary new budget authority and outlays provided by any discretionary appropriation within five calendar days after its enactment. The report is required to include a similar estimate by the Congressional Budget Office (CBO) and an explanation of any difference between the OMB and CBO estimates. The Act also requires OMB to issue a final sequester report 15 days after the end of a Congressional session. This report fulfills these two requirements. It sets forth estimates of:

- The applicable discretionary spending limits for 1991, and adjustments thereto, for each category of spending—defense, international affairs, and domestic.
- Total budget authority and outlays for 1991 for the programs included in each appropriations act, by category.
- The excess, or breach, for each category of spending compared to the adjusted spending limits.
- For international affairs spending, the baseline level of sequesterable budgetary resources and outlays, the amount of budgetary resources to be sequestered, and the resulting outlay reductions.

II. COMPUTATION OF DISCRETIONARY SPENDING LIMITS BY CATEGORY

Table 1 provides OMB's estimates of the adjustments to the discretionary spending limits for the defense, international, and domestic categories as required by the Act. The amounts for 1991 have been adjusted as a result of appropriations acts affecting funding for the compliance initiative of the Internal Revenue Service (IRS) funding, debt forgiveness for Egypt and Poland, and emergency appropriations for Operation Desert Shield, as provided for in Section 251(b)(2) of the Act. There was no appropriation in 1991 (and therefore no adjustment) for the International Monetary Fund (IMF).

Appropriations for the IRS compliance initiative were included in the Treasury Department Appropriations Act, 1991. Language providing for forgiveness of Egypt's debt for foreign military sales and Poland's debt was included in the Foreign Operations, Export Financing, and Related Agencies Appropriations Act, 1991. Emergency appropriations for Operation Desert Shield were included in the Dire Emergency Supplemental Appropriations Act of 1990 and the Department of Defense Appropriations Act, 1991. The adjustment includes \$365 million in outlays from the 1990 appropriation for Operation Desert Shield. The OMB estimate of the adjustment for Operation Desert Shield varies from CBO's estimate by \$7 million. OMB does not classify the refugee assistance appropriation in the Dire Emergency Supplemental Appropriations Act of 1990 as related to Operation Desert Shield.

**Table 1.—Computation of Discretionary Spending Limits by Category For
Fiscal Year 1991**

(Dollar amounts in millions)

	Defense	International Affairs	Domestic	Total
Discretionary spending limits:				
Budget authority	288,918	20,100	182,700	491,718
Outlays	297,660	18,600	198,100	514,360
Adjustments to spending limits:				
Internal Revenue Service funding above the June 1990 baseline:				
Budget authority	—	—	191	191
Outlays	—	—	183	183
Debt forgiveness for Egypt and Poland:				
Budget authority	—	—	—	—
Outlays	—	100	—	100
Operation Desert Shield:				
Budget authority	1,000	—	—	1,000
Outlays	1,165	—	—	1,165
Total adjusted discretionary spending limits				
Budget authority	289,918	20,100	182,891	492,909
Outlays	298,825	18,700	198,283	515,808

III. DISCRETIONARY BUDGET AUTHORITY AND OUTLAYS FOR FISCAL YEAR 1991 BY APPROPRIATIONS ACT AND CATEGORY

Table 2 provides OMB's estimates of the amount of new budget authority and total outlays for 1991 provided by each of the 13 appropriations acts. The amounts provided are divided among the defense, international affairs, and domestic categories using the listing of accounts contained in the joint explanatory statement accompanying the Omnibus Budget Reconciliation Act of 1990 (House Report 101-964), as required by Section 250(c)(4) of the Act.

The estimates are consistent with the Scorekeeping Guidelines for 1991 contained in the joint explanatory statement accompanying the Omnibus Budget Reconciliation Act of 1990 (House Report 101-964). Budget authority amounts include both 1991 appropriations included in the 13 appropriations acts for 1991 and 1991 appropriations included in appropriations acts for previous years. Outlay estimates include the effect of both 1991 and prior-year appropriations acts. The adjustments shown on Table 1 are also reflected in these estimates.

Table 2.—Discretionary Budget Authority and Outlays for Fiscal Year 1991 by Appropriations Act and Category

(Dollar amounts in millions)

Appropriation Bill	Defense	International Affairs	Domestic	Total
Commerce, Justice, State, the Judiciary and Related Agencies (P.L. 101-515)				
Budget authority	225	4,358	13,892	18,475
Outlays	166	4,459	14,235	18,860
Department of Defense (P.L. 101-511)				
Budget authority	¹ 269,018	—	6	269,023
Outlays	¹ 278,458	—	6	278,464
District of Columbia (P.L. 101-518)				
Budget authority	—	—	568	568
Outlays	—	—	568	568
Energy and Water Development (P.L. 101-514)				
Budget authority	10,925	—	9,350	20,275
Outlays	10,374	—	9,008	19,382
Foreign Operations, Export Financing, and Related Programs (P.L. 101-513)				
Budget authority	—	² 15,118	—	15,118
Outlays	—	² 13,924	—	13,924
Department of the Interior and Related Agencies (P.L. 101-512)				
Budget authority	6	—	12,739	12,745
Outlays	2	—	11,943	11,945
Labor, Health and Human Services, Education, and Related Agencies (P.L. 101-517)				
Budget authority	—	8	50,107	50,115
Outlays	—	8	54,089	54,097
Legislative Branch (P.L. 101-520)				
Budget authority	—	—	2,167	2,167
Outlays	—	—	2,146	2,146
Military Construction (P.L. 101-519)				
Budget authority	8,364	—	—	8,364
Outlays	8,646	—	—	8,646
Rural Development, Agriculture, and Related Agencies (P.L. 101-506)				
Budget authority	—	1,011	8,988	9,999
Outlays	—	1,011	8,651	9,662
Department of Transportation and Related Agencies (P.L. 101-516)				
Budget authority	—	—	12,499	12,499
Outlays	—	—	29,613	29,513
Treasury, Postal Service, and General Government (P.L. 101-509)				
Budget authority	—	—	11,662	11,662
Outlays	—	—	10,843	10,843
Veterans Affairs, Housing and Urban Development and Independent Agencies (P.L. 101-507)				
Budget authority	336	—	60,405	60,741
Outlays	343	—	58,762	59,105
Total Appropriations:				
Budget authority	¹ 288,874	² 20,495	182,381	491,750
Outlays	¹ 297,989	² 19,403	199,863	517,256

¹ Includes \$1,000 million in budget authority and \$1,165 million in outlays for Operation Desert Shield (including \$365 million in prior-year outlays)

² Includes \$100 million in outlays for debt forgiveness for Egypt and Poland.

Notes: Amounts shown in table 2 represent the following: 1991 regular appropriations bill, 1991 appropriations advanced in previous years, and outlays from both current and prior-year appropriations

IV. DISCRETIONARY BUDGET AUTHORITY AND OUTLAYS FOR FISCAL YEAR 1991 COMPARED TO DISCRETIONARY SPENDING LIMITS BY CATEGORY

Table 3 compares estimates of budget authority and total outlays provided by the 13 appropriations acts with the adjusted spending limits. Defense budget authority and outlays and domestic budget authority are below the spending limits. The excess outlays for the international affairs and domestic categories are covered by the special outlay allowance for 1991 established by Section 251(b)(2)(F) of the Act.

International affairs budget authority breaches the spending limits by \$395 million. According to a letter from the Chairmen and Ranking Members of the House and Senate Foreign Operations Appropriations Subcommittees, this breach is the result of an error in drafting the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991. OMB will take those actions permitted by law to manage prudently available post-sequester amounts over the course of the fiscal year in order to mitigate the impact of the sequester in anticipation that Congress will correct this error when it reconvenes next year.

Table 3.—Discretionary Budget Authority and Outlays for Fiscal Year 1991 Compared to Discretionary Spending Limits by Category

(Dollar amounts in millions)

	Defense	International Affairs	Domestic	Total
Total adjusted discretionary spending limits				
Budget authority.....	289,918	20,100	182,891	492,909
Outlays.....	298,825	18,700	198,283	515,815
Total 1991 appropriations				
Budget authority.....	288,874	20,495	182,381	491,750
Outlays.....	297,989	19,403	199,863	517,256
Appropriations over/under (-) spending limits:				
Budget authority.....	-1,044	395	-510	-1,159
Outlays.....	-836	703	1,580	1,448
Special outlay allowance.....	2,500	1,500	2,500	6,500
Excess outlays covered by special outlay allowance.....	—	703	1,580	2,283

V. COMPARISON OF OMB AND CBO SCORING OF FISCAL YEAR 1991 APPROPRIATIONS

Table 4 compares OMB and CBO scoring for each appropriations act as required by Section 251(a)(7) of the Act. Both OMB and CBO estimate total budget authority of \$492 billion associated with 1991 appropriations acts. The OMB outlay estimate of \$517.3 billion exceeds the CBO outlay estimate of \$514.7 billion by \$2.5 billion. The majority of the items scored differently in the 13 appropriations acts are the result of technical estimating differences, particularly the rate of spending for prior-year appropriations. Nevertheless, two items account for one-fourth of the dollar difference between OMB and CBO: (1) \$299 million in prior-year outlays for formula grants of the Urban and Mass Transit Administration, Department of Transportation; and, (2) \$367 million in outlays for lease-purchases by the General Services Administration. These differences occur due to the timing of OMB and CBO estimates. It is not expected that they will exist in future years.

Table 4.—Comparison of OMB and CBO Scoring of Fiscal Year 1991 Appropriations
(Dollar amounts in millions)

Appropriation Bill	Budget Authority	Outlays
DEFENSE¹		
Defense		
CBO estimate	269,023	278,623
Library of Congress/Claims, judgments, and relief acts: Department of Defense bill funding for activities that are domestic discretionary programs	-6	-6
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	-159
OMB estimate	269,018	278,459
Energy and Water—Defense:		
CBO/OMB estimate—No differences	10,925	10,374
Military Construction:		
CBO estimate	8,364	8,685
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	-39
OMB estimate	8,364	8,646
Veterans Affairs, HUD, and Independent Agencies—Defense:		
CBO estimate	341	345
FEMA, Emergency Planning and Assistance: OMB scores defense funds provided for domestic discretionary activities as domestic discretionary (correcting fire and safety code violations at the National Emergency Training Center)	-5	-3
OMB estimate	336	343
Commerce, Justice, and State—Defense		
CBO/OMB estimate—No differences	225	166
Interior—Defense		
CBO estimate	—	—
Soledad Canyon Project: Bill language transfers funds from the Department of the Interior to the Department of Defense. OMB scores the transfer in as function 050 money	6	2
OMB estimate	6	2
Total Defense		
CBO estimate	288,878	298,193
Total Defense discretionary differences	-4	-204
OMB estimate	288,874	297,989
INTERNATIONAL		
Foreign Operations		
CBO estimate	15,118	13,054
Foreign Military Financing: Differences in estimates of prior-year outlays	—	448
Export-Import Bank: Differing assumptions for estimating receipts	—	235
Special Assistance Initiative, Eastern Europe: Technical differences in spendout rates for the Enterprise Funds and other types of program assistance	—	111
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	76
OMB estimate	15,118	13,924
Commerce, Justice, and State—International		
CBO estimate	4,358	4,599
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	-140
OMB estimate	4,358	4,459

Table 4.—Comparison of OMB and CBO Scoring of Fiscal Year 1991 Appropriations—Continued

(Dollar amounts in millions)

Appropriation Bill	Budget Authority	Outlays
Rural Development, Agriculture—International:		
CBO estimate.....	1,011	1,053
Technical differences in outlay spendout rates and estimates of prior-year outlays.....	—	-42
OMB estimate.....	1,011	1,011
Labor, HHS, and Education—International:		
CBO/OMB estimate—No differences.....	8	8
Total International:		
CBO estimate.....	20,495	18,714
Total International discretionary differences.....	—	689
OMB estimate.....	20,495	19,403
DOMESTIC		
Commerce, Justice, and State—Excluding Defense and International:		
CBO estimate.....	13,895	14,050
Immigration and Naturalization Service: CBO scored a portion of new spending authority from receipts resulting from expansions of current user fee programs as new budget authority. OMB scored these resources as offsetting collections.....	-11	-8
Federal Trade Commission and Antitrust Division of Department of Justice. Bill provides both organizations authority to spend \$20 million from fees collected without regard to the Antideficiency Act if collections fall short of \$20 million. OMB estimates a shortfall and scores this shortfall as budget authority.....	8	8
Technical differences in outlay spendout rates and estimates of prior-year outlays.....	—	185
OMB estimate.....	13,892	14,235
District of Columbia:		
CBO/OMB estimate—No differences.....	568	568
Energy and Water—Excluding Defense:		
CBO estimate.....	9,350	9,075
Technical differences in outlay spendout rates and estimates of prior-year outlays.....	—	-67
OMB estimate.....	9,350	9,008
Interior—Excluding Defense:		
CBO estimate.....	12,700	11,932
Tongass timber supply fund: Bill language obligates the amounts in the Tongass Timber Supply Fund as of October 1, 1990.....	44	29
Timber salvage sales: Different technical assumptions in treatment/timing of moneys received from timber salvage sales and subsequent payments to local governments.....	-13	-13
Alternative fuels production. Different scoring of receipts that are directed by the bill to be deposited to the Treasury from the Great Plains Project Trust account. OMB does not score receipts since they would be deposited to the Treasury regardless of appropriations language.....	10	10
Natural gas receipts: OMB scoring of bill language that makes receipts from the sale of natural gas available for expenditure in the Naval petroleum and oil shale reserves account.....	2	2
Soledad Canyon Project: Bill language transfers funds from the Department of Interior to the Department of Defense. OMB scores the transfer in as function 050 money.....	-6	-2
Other: Estimating differences for indefinite appropriations.....	2	-
Technical differences in outlay spendout rates and estimates of prior-year outlays.....	—	-14
OMB estimate.....	12,739	11,943

Table 4.—Comparison of OMB and CBO Scoring of Fiscal Year 1991 Appropriations—Continued
(Dollar amounts in millions)

Appropriation Bill	Budget Authority	Outlays
Labor, HHS, and Education—Excluding International:		
CBO estimate	50,076	53,525
Low-Income Home Energy Assistance: The bill established an Energy Emergency Contingency Fund. The fund shall be available if oil prices for December/January/February exceed the average oil prices for 1986–1989. OMB scores the associated outlays because OMB expects that, under current economic assumptions, the criterion will be met	—	178
Federal Windfall Benefits, RRB. Congressional estimates for discretionary windfall benefit appropriations have been reduced by estimated income tax receipts. This scoring results in a double count of the tax receipts. OMB scores the full discretionary appropriation for Federal Windfall Benefit payments	18	18
Federal Windfall Benefits, RRB. The bill includes a provision crediting appropriations to the Dual Benefits Payments account in advance and has mandated a payment of approximately \$13 million of interest to this general fund account	13	6
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	362
OMB estimate	50,107	54,089
Legislative Branch:		
CBO estimate	2,167	2,114
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	32
OMB estimate	2,167	2,146
Rural Development, Agriculture—Excluding International:		
CBO estimate	8,875	8,416
Credit limitation reduction proposals (FmHA and REA). Technical estimating differences. CBO uses a lower current services estimate for REA loans than OMB. Hence, the savings assumed by CBO resulting from the levels specified in the bill are smaller. CBO also uses different outlay spend-out rates	65	100
Export enhancement program (CCC). Section 634 limits the program level to \$425 million. CBO scores a savings of \$49 million. OMB associates no outlays with this program, the costs of which are assumed to be offset exactly by reductions in domestic subsidy outlays	49	49
Federal Crop Insurance Corporation. Different estimates for "such sums" bill language	—1	40
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	46
OMB estimate	8,988	8,651
Transportation:		
CBO estimate	12,499	29,186
UMTA formula grants. Outlays prior (OMB increased outlays prior in the Mid-Session Review largely to reflect increased bus purchases. CBO did not change prior-year outlays between original request and Mid-Session.)	—	299
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	71
UMTA discretionary grants	—	—173
Federal-aid highways	—	108
FAA facilities and equipment	—	106
Coast Guard operations/boat safety	—	15
All Other	—	—
OMB estimate	12,499	29,613
Treasury-Postal Service:		
CBO estimate	11,662	10,483
GSA Federal Buildings Fund. OMB revised its scoring of the previously authorized Chicago lease purchase and other previously authorized lease purchase projects at the Mid-Session update to reflect agreed-upon scoring rules. In compliance with Congressional scorekeeping rules, CBO did not update its scoring	—	367
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	—7
OMB estimate	11,662	10,843

**Table 4.—Comparison of OMB and CBO Scoring of Fiscal Year 1991
Appropriations—Continued**

(Dollar amounts in millions)

Appropriation Bill	Budget Authority	Outlays
Veterans Affairs, HUD, and Independent Agencies—Excluding Defense.		
CBO estimate.....	60,399	58,465
EPA, Construction grants: OMB assumes lost receipts from a provision forgiving the Delavan Lake Sanitary District. CBO scores this provision in fiscal year 1992.....	1	*
FEMA, Emergency Planning and Assistance: OMB scores Defense funds provided for domestic discretionary activities as domestic discretionary (correcting fire and safety code violations at the National Emergency Training Center).....	5	3
Technical differences in outlay spendout rates and estimates of prior-year outlays	—	294
OMB estimate.....	60,405	58,762
Defense Bill—Excluding Defense Category:		
CBO estimate.....	—	—
Library of Congress/Claims, judgments, and relief acts: Department of Defense bill funding for activities that are domestic discretionary programs.....	6	6
OMB estimate.....	6	6
Total Domestic:		
CBO estimate.....	182,191	197,814
Total Domestic discretionary differences.....	190	2,049
OMB estimate.....	182,381	199,863
Total Discretionary:		
CBO estimate.....	491,564	514,721
Total Discretionary differences.....	186	2,535
OMB estimate.....	491,750	517,256

¹ Defense data are discretionary only—offsetting receipts, permanent appropriations, and CIA retirement are excluded
* \$500 thousand or less.

VI. SEQUESTER CALCULATIONS

The total amount of new budget authority provided for the international affairs category is \$20,495 million. The corresponding spending limit is \$20,100 million. International affairs budget authority breaches the spending limits by \$395 million. According to a letter from the Chairmen and Ranking Members of the House and Senate Foreign Operations Appropriations Subcommittees, this breach is the result of an error in drafting the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991. OMB will take those actions permitted by law to manage prudently available post-sequester amounts over the course of the fiscal year in order to mitigate the impact of the sequester in anticipation that Congress will correct this error when it reconvenes next year.

A sequester of 1.9 percent is required to eliminate this breach. This sequester will reduce outlays by \$191 million. The appendix to this report provides, for each agency, account, and type of budgetary resource, the OMB estimate of the baseline level of sequesterable budgetary resources, the resulting baseline outlays, the amount of budgetary resources to be sequestered, and the resulting outlay reductions.

As shown in the appendix, the 1.9 percent sequester does not achieve the full \$395 million reduction because of rounding.

The Act requires an explanation of differences between OMB and CBO in the amount of sequesterable resources of any budget account to be reduced if such difference is greater than \$5 million. The only such difference occurs in Housing and other credit guaranty programs, Agency for International Development (account identification code 04-14-4340). The OMB estimate of the guaranteed loan limitation is \$150 million, \$250 million less than the \$400 million estimated by CBO. This variance is caused by technical estimating differences of the impact of guarantee authority provided by the Dire Emergency Supplemental of 1990. There are no outlays associated with either the OMB or CBO estimates of this budgetary resource.

**APPENDIX: Sequestration Reductions for International Discretionary
Programs by Agency and Account**

(Fiscal year 1991; in thousands of dollars)

Percentage Used: 1.9 percent

**APPENDIX: Sequestration Reductions for International Discretionary Programs
by Agency and Account**

(Fiscal year 1991, in thousands of dollars)

Account Title, Category	Sequester Base	Sequester Amount	Account Title, Category	Sequester Base	Sequester Amount	Account Title, Category	Sequester Base	Sequester Amount
Funds Appropriated to the President			Operating expenses of the AID Office of Inspector General (04-14-1007-A):			International Monetary Programs		
International Security Assistance			Budget Authority 33,884 644			Contribution to Enhanced Struct Adjust Facility of the IMF (04-35-0005-A):		
Peacekeeping operations (04-09-1032-A):			Outlays 25,413 483			Budget Authority 10,602 201		
Budget Authority 32,800 623			American schools and hospitals abroad (04-14-1013-A):			Outlays 212 4		
Outlays 22,632 430			Budget Authority 29,500 560			Military Sales Programs		
Economic support fund (loans) (04-09-1037-A):			Outlays 10,237 194			Special defense acquisition fund (04-37-4116-A):		
Budget Authority 3,145,000 59,755			Development fund for Africa (04-14-1014-A):			Obligation limitation 350,000 6,650		
Outlays 1,785,910 33,921			Budget Authority 800,000 15,200			Outlays -16,809 -319		
International military education and training (04-09-1081-A):			Outlays 77,400 1,471			Total, Funds Appropriated to the President:		
Budget Authority 47,196 897			Functional development assistance program (04-14-1021-A):			Budget Authority 13,684,826 260,012		
Outlays 23,588 448			Budget Authority 1,296,683 24,637			Obligation limitation 350,000 6,650		
Foreign Military Financing (loans) (04-09-1082-A):			Outlays 109,138 2,074			Direct Loan Limitation 458,500 8,712		
Budget Authority 5,111,921 97,126			International disaster assistance (04-14-1035-A):			Guaranteed Loan		
Direct Loan Limitation 403,500 7,666			Budget Authority 40,000 780			Limitation 514,000 9,766		
Outlays 1,860,754 35,354			Outlays 10,000 190			Outlays 5,085,691 96,628		
Multilateral Assistance			Special assistance initiative (04-14-1042-A):			Department of Agriculture		
Contribution to the Inter-American Development Bank (04-12-0072-A):			Budget Authority 529,675 10,064			Foreign Assistance Programs		
Budget Authority 91,299 1,735			Outlays 235,250 4,470			Expenses, PL 480, foreign assistance programs, Agriculture (05-57-2274-A):		
Outlays 21,617 411			Housing and other credit guaranty programs (04-14-4340-A):			Budget Authority 1,010,853 19,206		
Contribution to the International Development Association (04-12-0073-A):			Guaranteed Loan			Obligation limitation 1,576,000 29,944		
Budget Authority 1,064,150 20,219			Limitation 150,000 2,650			Direct Loan Limitation 806,400 15,322		
Outlays 156,430 2,972			Private sector revolving fund (04-14-4341-A):			Outlays 1,010,853 19,206		
Contribution to the Asian Development Bank (04-12-0075-A):			Direct Loan Limitation 15,000 285			Total, Department of Agriculture:		
Budget Authority 126,854 2,410			Guaranteed Loan			Budget Authority 1,010,853 19,206		
Contribution to the International Bank for Reconstruction & De (04-12-0077-A):			Limitation 114,000 2,186			Obligation limitation 1,576,000 29,944		
Budget Authority 110,582 2,101			Outlays 1,050 20			Direct Loan Limitation 806,400 15,322		
Outlays 11,059 210			Trade and Development Program			Outlays 1,010,853 19,206		
Contribution to the International Finance Corporation (04-12-0078-A):			Trade and development program (04-16-1001-A):			Department of Justice		
Budget Authority 40,331 786			Budget Authority 35,000 665			Legal Activities		
Contribution to the African Development Fund (04-12-0079-A):			Outlays 8,750 168			Salaries and expenses, Foreign Claims Settlement Commission (11-05-0100-A):		
Budget Authority 105,452 2,004			Peace Corps			Budget Authority 640 12		
Contribution to the African Development Bank (04-12-0082-A):			Peace Corps (04-18-0100-A):			Outlays 464 9		
Budget Authority 10,136 193			Budget Authority 186,000 3,534			Total, Department of Justice:		
Outlays 10,136 193			Outlays 151,778 2,884			Budget Authority 640 12		
Contribution to the European Bank for Reconstruction and Development (04-12-0088-A):			Overseas Private Investment Corporation			Outlays 464 9		
Budget Authority 70,021 1,330			Overseas Private Investment Corporation (04-20-4030-A):			Department of State		
Outlays 35,010 665			Direct Loan Limitation 40,000 760			Administration of Foreign Affairs		
International organizations and programs (04-12-1005-A):			Guaranteed Loan			Salaries and expenses (14-05-0113-A):		
Budget Authority 294,730 5,600			Limitation 250,000 4,750			Budget Authority 1,861,545 35,369		
Outlays 198,547 3,772			Outlays 2,461 47			Outlays 1,498,413 27,919		
Agency for International Development			Inter-American Foundation			Protection of foreign missions and officials (14-05-0520-A):		
Operating expenses, Agency for International Development (04-14-1000-A):			Inter-American Foundation (04-22-4031-A):			Budget Authority 8,100 173		
Budget Authority 435,000 8,285			Budget Authority 25,000 475			Outlays 7,371 140		
Outlays 328,250 6,189			Outlays 12,460 237			Emergencies in the diplomatic and consular service (14-05-0522-A):		
			African Development Foundation			Budget Authority 4,888 93		
			African Development Foundation (04-24-0700-A):			Outlays 3,470 66		
			Budget Authority 13,000 247					
			Outlays 7,020 133					

**APPENDIX: Sequestration Reductions for International Discretionary Programs
by Agency and Account—Continued**

(Fiscal year 1991, in thousands of dollars)

Account Title, Category	Sequester Base	Sequester Amount	Account Title, Category	Sequester Base	Sequester Amount	Account Title, Category	Sequester Base	Sequester Amount
Payment to the American Institute in Taiwan (14-05-0523-A)			Migration and refugee assistance (14-25-1143-A)			United States Information Agency		
Budget Authority	11,752	223	Budget Authority	485,648	9,227	Salaries and expenses (41-10-0201-A)		
Outlays	8,696	165	Outlays	364,236	6,920	Budget Authority	652,757	12,402
Office of the Inspector General (14-05-0529-A)			U.S. bilateral science and technology agreements (14-25-1151-A)			Outlays	542,441	10,306
Budget Authority	21,840	415	Budget Authority	4,500	86	East West Center (41-10-0202-A)		
Outlays	21,403	407	Outlays	4,500	86	Budget Authority	23,000	437
Acquisition and maintenance of buildings abroad (14-05-0535-A)			Total, Department of State:			Outlays	23,000	437
Budget Authority	227,656	4,325	Budget Authority	3,757,068	71,385	Radio construction (41-10-0204-A)		
Outlays	41,888	796	Outlays	2,687,022	54,853	Budget Authority	107,237	2,038
Representation allowances (14-05-0545-A)			Other Independent Agencies			Outlays	20,375	387
Budget Authority	4,600	87	Arms Control and Disarmament Agency			Radio broadcasting to Cuba (41-10-0208-A)		
Outlays	3,956	75	Arms control and disarmament activities (30-50-0100-A)			Budget Authority	31,069	590
International Organizations and Conferences			Budget Authority	37,040	704	Outlays	24,234	460
Contributions for international peacekeeping activities (14-10-1124-A)			Outlays	31,484	598	Educational and cultural exchange program (41-10-0209-A)		
Budget Authority	115,000	2,185	Board for International Broadcasting			Budget Authority	163,151	3,100
Outlays	115,000	2,185	Grams and expenses (30-85-1145-A)			Outlays	83,207	1,581
International conferences and contingencies (14-10-1125-A)			Budget Authority	197,750	3,757	National Endowment for Democracy (41-10-0210-A)		
Budget Authority	7,350	140	Outlays	191,817	3,645	Budget Authority	25,000	475
Outlays	4,998	95	Commission for Preservation of America's Heritage Abroad			Outlays	11,850	225
Contributions to international organizations (14-10-1126-A)			Salaries and Expenses (31-50-3700-A)			Office of the Inspector General (41-10-0300-A)		
Budget Authority	787,605	14,964	Budget Authority	200	4	Budget Authority	4,022	76
Outlays	752,861	14,304	Outlays	200	4	Outlays	3,218	61
Other			Export-Import Bank of the United States			United States Institute of Peace		
United States emergency refugee and migration assistance fund (14-25-0040-A)			Export-Import Bank of the United States (33-90-4027-A)			Operating expenses (41-15-1300-A)		
Budget Authority	35,000	665	Budget Authority	750,000	14,250	Budget Authority	8,393	159
Outlays	17,500	332	Obligation limitation	23,171	440	Outlays	8,393	159
Anti-terrorism assistance (14-25-0114-A)			Direct Loan Limitation	750,000	14,250	Total, Other Independent Agencies:		
Budget Authority	12,026	228	Guaranteed Loan Limitation	10,590,064	201,382	Budget Authority	2,041,169	38,782
Outlays	9,620	183	Outlays	72,000	1,368	Obligation limitation	23,171	440
Soviet-East European research and training (14-25-0118-A)			International Trade Commission			Direct Loan Limitation	750,000	14,250
Budget Authority	4,600	87	Salaries and expenses (35-60-0100-A)			Guaranteed Loan Limitation	10,590,064	201,382
Outlays	4,600	87	Budget Authority	40,290	766	Outlays	1,050,181	19,953
Payment to the Asia Foundation (14-25-0525-A)			Outlays	36,712	698	Total Government:		
Budget Authority	13,978	266	Japan-United States Friendship Commission			Budget Authority	20,494,578	389,397
Outlays	12,510	238	Japan-United States friendship trust fund (36-15-8025-A)			Obligation limitation	1,949,171	37,034
International narcotics control (14-25-1022-A)			Budget Authority	1,250	24	Direct Loan Limitation	2,014,900	38,283
Budget Authority	150,000	2,850	Outlays	1,250	24	Guaranteed Loan Limitation	11,113,064	211,148
Outlays	45,000	855				Outlays	10,034,211	190,650

