

REPORT

PURSUANT TO THE

FISCAL YEAR 1980 RECONCILIATION
PROVISIONS CONTAINED IN SEC. 7

OF THE

FIRST CONCURRENT RESOLUTION ON THE BUDGET
(H. CON. RES. 307) FOR FISCAL YEARS 1980 AND 1981

SUBMITTED BY

MR. WHITTEN, CHAIRMAN

OF THE

COMMITTEE ON APPROPRIATIONS



JULY 24, 1980.—Committed to the Committee of the Whole House
on the State of the Union and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

LETTER OF SUBMITTAL

HOUSE OF REPRESENTATIVES,
Washington, D.C. July 24, 1980.

HON. THOMAS P. O'NEILL, Jr.,
Speaker of the House of Representatives,
Washington, D.C.

DEAR MR. SPEAKER: By direction of the Committee on Appropriations, I submit herewith the Committee's Report pursuant to the reconciliation provisions applicable to fiscal year 1980 as contained in Section 7 of the First Concurrent Resolution on the Budget (H. Con. Res. 307) for fiscal years 1980 and 1981.

Sincerely,

JAMIE L. WHITTEN,
Chairman.

(III)

Union Calendar No. 741

96TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2d Session } { No. 96-1192

REPORT SUBMITTED PURSUANT TO THE FISCAL YEAR 1980 RECONCILIATION PROVISION CONTAINED IN SEC. 7 OF THE FIRST CONCURRENT RESOLUTION ON THE BUDGET (H. CON. RES. 307)

JULY 24, 1980.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. WHITTEN, from the Committee on Appropriations, submitted the following

REPORT

RECONCILIATION FOR FISCAL YEAR 1980

The Senate version and subsequently the conference agreement finally adopted on June 12, 1980, on the First Concurrent Resolution on the Budget for Fiscal Years 1980 and 1981 contained in section 7 a provision stating that: "Not later than June 16, 1980, the House Committee on Appropriations shall report legislation reducing spending for fiscal year 1980 contained in laws or in reported bills or resolutions within its jurisdiction by \$3,000,000,000 in budget authority and \$1,000,000,000 in outlays."

This provision was not in the resolution as reported by the House Committee on the Budget and was not in the resolution as passed by the House of Representatives. The Committee on Appropriations of the House, to whom the provision is directed, did not have an opportunity to address the merits of the provision during the course of House consideration of the resolution. However, as is indicated in more detail later in the report, the Committee in response to the provision of section 7 has reduced spending for fiscal year 1980 contained in laws or in reported bills or resolutions within its jurisdiction by \$4,266,000,000 in budget authority and \$621,000,000 in outlays. This is \$1,266,000,000 *more* in actual budget authority and \$379,000,000 *less* in estimated outlays than the amounts contained in the Budget Resolution provision. The savings are achieved through rescissions and deferrals contained in the Supplemental Appropriation and Rescission Bill, 1980 (P.L. 96-304) already enacted into law and not requiring additional congressional action; and by not taking further action on the conference report on the Foreign Assistance

and Related Programs Appropriation Bill, 1980 (H.R. 4473). The existing foreign assistance programs will be maintained under the authorities contained in the continuing resolution which is operative for the remaining few months of the fiscal year through September 30, 1980.

ACHIEVING SAVINGS IN FISCAL YEAR 1980

When the Second Session of the Ninety-Sixth Congress convened in January, action had been completed on 12 of the 13 regular annual appropriation bills for fiscal year 1980. The Foreign Assistance bill had passed the House in September and the Senate in October. The conference report was filed in February.

In March and April a joint Administration and Congressional effort was undertaken to balance the federal budget for fiscal year 1981. As a result, certain budget changes were transmitted by the President. Included were a large number of adjustments to pending supplemental budget requests for fiscal year 1980 and an extensive package of rescissions and deferrals of appropriations previously enacted into law. While the rescissions and deferrals would reduce the fiscal year 1980 spending level, they would also produce net outlay reductions in fiscal year 1981 and hence contribute to the balanced budget effort.

Significant savings had already been realized by virtue of the final action on the 12 fiscal year 1980 appropriation bills already enacted by the Congress. Based upon the recommendations of the Appropriations Committees, a net reduction had been made of approximately \$6 billion under the President's budget requests. In early April in response to the balanced budget proposals and *before* the reconciliation provisions of the budget resolution appeared in the Senate, the Committee embarked upon a comprehensive review of the fiscal year 1980 accounts with a view toward achieving further savings. Each of the 13 Appropriations Subcommittees participated. While nearly all fiscal year 1980 appropriations had long since been enacted and spending plans for program implementation had been adopted in the Executive Branch, and while over half the fiscal year had elapsed, the Committee after careful consideration recommended a large number of rescissions, deferrals, and transfers designed to reduce spending in both fiscal years 1980 and 1981. These recommendations were included in the Supplemental Appropriation and Rescission bill initially reported on May 9. Action on this bill was postponed due to the long delays past the May 15 legislative deadline for final agreement on the Budget Resolution which did not occur until June 12. The July 2 conference agreement on the Supplemental-Rescission bill contained 62 separate rescissions of appropriations totaling \$3,183,572,146 in budget authority and an estimated \$267,000,000 in outlays. The bill also included additional new deferrals representing outlay savings estimated to be \$72,000,000 in fiscal year 1980.

FOREIGN ASSISTANCE APPROPRIATIONS

Aside from the rescissions and deferrals contained in Public Law 96-304, the only remaining opportunity to achieve significant savings in 1980 spending this late in the fiscal year is in connection with the

Foreign Assistance Appropriation bill. As indicated, this bill passed the House last September and passed the Senate last October. The conference report was filed in February. By not taking further action on the bill, savings in budget authority of \$1,082,000,000 and outlay savings of \$282,000,000 are achieved in fiscal year 1980. The foreign assistance programs, however, will continue to operate for the few remaining months of the fiscal year under the authority contained in the continuing resolution through September 30, 1980.

SUMMARY

There follows a summary of actions taken by the Committee on Appropriations pursuant to Section 7 of the First Concurrent Resolution on the Budget (H. Con. Res. 307):

	Savings (in millions)	
	Budget authority	Outlays
1. Rescissions in Public Law 96-304.....	-\$3, 184	-\$267
2. Deferrals in Public Law 96-304.....		-72
3. Foreign assistance appropriations (operation under continuing resolution)...	-1, 082	-282
Total.....	-4, 266	-621

