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HOUSE OF REPRESENTATIVES

REPORT No.
98-439

R E P O R T
OF THE
COMMITTEE ON THE BUDGET
U.S. HOUSE OF REPRESENTATIVES

PURSUANT TO

Section 2 of H. Con. Res. 91

FIRST CONCURRENT RESOLUTION OF THE
BUDGET—FISCAL YEAR 1984

REVISED 302(a) ALLOCATIONS AND SPENDING
CEILING



**OCTOBER 25, 1983.—Committed to the Committee of the Whole House on
the State of the Union and ordered to be printed**

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LETTER OF TRANSMITTAL

U.S. HOUSE OF REPRESENTATIVES,
COMMITTEE ON THE BUDGET,
Washington, D.C., October 25, 1983.

Hon. THOMAS P. O'NEILL,
Speaker, The Capitol, Washington, D.C.

DEAR MR. SPEAKER: Pursuant to section 2 of H. Con. Res. 91, the First Concurrent Resolution for Fiscal Year 1984, I am transmitting herewith the report of the Committee on the Budget revising the section 302(a) allocations and the spending aggregates for fiscal year 1984.

With best wishes,
Sincerely,

JAMES R. JONES, *Chairman.*

Enclosure.

REVISED 302(a) ALLOCATIONS AND SPENDING CEILING
PURSUANT TO SECTION 2 OF H. CON. RES. 91

OCTOBER 25, 1983.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. JONES of Oklahoma, from the Committee on the Budget,
submitted the following

REPORT

[Pursuant to section 2 of H. Con. Res. 91]

Section 2 of H. Con. Res. 91 reserved amounts of budget authority and outlays from allocation to committees under section 302(a) of the Congressional Budget Act for certain programs and functions and established procedures for the House and Senate to follow in subsequently making the allocations. The procedures are as follows:

RESERVE PROGRAMS

SEC. 2. (a) The following amounts of new budget authority and budget outlays for fiscal year 1983 and fiscal year 1984 are hereby reserved by the Congress for subsequent allocation to committees under section 302(a) of the Congressional Budget Act of 1974 for the functions and programs listed in the Statement of Managers, accompanying this resolution:

Fiscal year 1983:

- (1) New budget authority, \$6,060,000,000.
- (2) Outlays, \$5,350,000,000.

Fiscal year 1984:

- (1) New budget authority, \$8,325,000,000.
- (2) Outlays, \$8,525,000,000.

(b) In the House of Representatives:

- (1) Upon the enactment of any legislation referred to in subsection (a) which requires an appropriation, or upon enactment of an appropriation for such purpose before the authorizing legislation is enacted, the Committee on the Budget is authorized and directed to report to the House a revised allocation of

new budget authority and budget outlays for fiscal years 1983 and 1984 to the Committee on Appropriations reflecting the content of such legislation; and

(2) When one or more committees, other than the Committee on Appropriations, report legislation only referred to in subsection (a) providing new spending authority defined in section 401(c)(2)(C) of the Congressional Budget Act of 1974, or providing new budget authority, or when the Committee on Rules reports a resolution providing for consideration of such legislation which has not been reported by a committee, the Committee on the Budget is authorized and directed to report to the House a revised allocation of such new spending authority for fiscal years 1983 and 1984 to the appropriate committee reflecting the content of such legislation: *Provided, however,* That if such legislation is rejected by either House, the Committee on the Budget is authorized and directed to report to the House a similar reduction in the appropriate allocation.

(c) In the Senate:

(1) Upon the enactment of any legislation referred to in subsection (a) which requires an appropriation, the Committee on the Budget is directed to report to the Senate a revised allocation of new budget authority and budget outlays for fiscal years 1983 and 1984 to the Committee on Appropriations or any other appropriate committee reflecting the content of such legislation insofar as it relates to the programs referred to in subsection (a); and

(2) When the Senate moves to proceed or proceeds to consider legislation referred to in subsection (a) providing new spending authority as defined in section 401(c)(2)(C) of the Congressional Budget Act of 1974, or providing new budget authority, the Committee on the Budget is directed to report to the Senate a revised allocation of such new spending authority for fiscal years 1983 and 1984 to the appropriate committee reflecting the content of such legislation insofar as it related to the programs referred to in subsection (a) above: *Provided, however,* That if such legislation is rejected by either House, the Committee on the Budget is directed to report to the Senate a similar reduction in the appropriate allocation.

(d) Any revised allocation reported to the House or Senate pursuant to subsection (b) or (c) of this section shall be considered to be the allocation made pursuant to section 302(a) of the Congressional Budget Act of 1974 for purposes of sections 4 and 5 of this resolution and section 401(b)(2) of such Act. The adjustments made pursuant to those sections for each program shall not exceed the amounts provided for such program as set forth in the statement of managers.

(e) For purposes of section 311(a) of the Congressional Budget Act of 1974, the appropriate levels of new budget authority and budget outlays for fiscal years 1983 and 1984 shall be considered to be the following:

Fiscal Year 1983 Budget Authority \$877,200,000,000.
 Fiscal Year 1983 Budget Outlays \$807,400,000,000.
 Fiscal Year 1984 Budget Authority \$919,500,000,000.
 Fiscal Year 1984 Budget Outlays \$849,500,000,000.

Provided, however, That if a revised allocation is made pursuant to subsection (b) or (c) then such levels shall be similarly adjusted in any report pursuant to such subsections to reflect the revised allocation.

ALLOCATION FROM RESERVE FUND

The Statement of Managers which accompanied the conference report on H. Con. Res. 91 (H. Report 98-248) set forth the programs and functions included in the reserve fund. Pursuant to section 2(b)(2) of H. Con. Res. 91, the Federal Supplemental Compensation Act Extension (H.R. 3929), triggered an allocation from the reserve fund. The allocation was triggered upon the reporting of the entitlement program contained in the reserve fund because certain provisions of the Budget Act apply when such legislation is reported and first considered by the House. Therefore, since H.R. 3929 extended the federal supplemental compensation entitlement program the allocation from the reserve fund to the Committees on Appropriations and Ways and Means was made when the bill was reported to prevent these procedural sanctions from applying to the assumed legislation (see H. Report 98-381).

The budget resolution reserved from allocation \$1.5 billion in budget authority, outlays and new entitlement authority in fiscal year 1984 for an extension of unemployment benefits to persons who have exhausted their regular and extended unemployment benefits. CBO estimated that the reported bill provided \$1.05 billion in budget authority, outlays, and new entitlement authority in fiscal year 1984. Therefore, out of the reserve fund \$1.05 billion in budget authority and outlays was allocated to the Appropriations Committee and \$1.05 billion in new entitlement authority was allocated to the Ways and Means Committee. There remains in the reserve fund \$450 million for this program.

The provisions extending unemployment benefits contained in the conference report on H.R. 3929, which Congress adopted on October 21 (H. Report 98-428), are estimated by CBO to cost \$3.6 billion for fiscal year 1984. Although the total cost of the legislation exceeds the amount in the reserve fund for this program, the total allocation may not exceed the amount set aside in the reserve fund for a particular program. Therefore, the remaining \$450 million in the reserve fund is allocated to the appropriate committees to reflect final congressional action on this legislation.

RESERVED FROM ALLOCATION ¹

(In billions of dollars)

Function/Program title	Fiscal year 1984	
	Budget authority	Outlays
Function 600:		
Extension of Federal supplemental compensation benefits for the unemployed.....	0.450	0.450

¹ Reflects allocation made on September 27, 1983, by H Rept 98-381

REVISED ALLOCATIONS MADE PURSUANT TO SECTION 302(a) OF THE CONGRESSIONAL BUDGET ACT

[As set forth in the Congressional Record of June 22, 1983; in millions of dollars]

	Fiscal year 1984	
	Budget authority	Outlays
House Appropriations Committee		
Allocation of July 26, 1983 (H. Rept. 98-313):		
Current Level (enacted law)	113,321	266,905
Discretionary appropriations action (assumed legislation)	413,193	234,667
Discretionary action by other committees (assumed entitlement legislation)	11,493	10,800
Total	538,007	512,372
Adjustment, September 14, 1983:		
Discretionary appropriations action (assumed legislation)	+ 150	+ 113
Adjusted allocation (H. Rept. 98-354):		
Current Level (enacted law)	113,321	266,905
Discretionary appropriations action (assumed legislation)	413,343	234,780
Discretionary action by other committees (assumed entitlement legislation)	11,493	10,800
Total	538,157	512,485
Adjustment, September 27, 1983:		
Discretionary action by other committees (assumed entitlement legislation)	+ 1,050	+ 1,050
Adjusted allocation (H. Rept. 98-381):		
Current Level (enacted law)	113,321	266,905
Discretionary appropriations action (assumed legislation)	413,343	234,780
Discretionary action by other committees (assumed entitlement legislation)	12,543	11,850
Total	539,207	513,535
Adjustment, October 25, 1983:		
Discretionary action by other committees (assumed entitlement legislation)	+ 450	+ 450
Adjusted allocation:		
Current Level (enacted law)	113,321	266,905
Discretionary appropriations action (assumed legislation)	413,343	234,780
Discretionary action by other committees (assumed entitlement legislation)	12,993	12,300
Total	539,657	513,985

REVISED ALLOCATIONS MADE PURSUANT TO SECTION 302(a) OF THE CONGRESSIONAL BUDGET ACT

[In millions of dollars]

	Fiscal year 1984		
	Budget authority	Outlays	Entitlement authority
House Ways and Means Committee			
Allocation, June 22, 1983:			
Current level (enacted law)	418,896	405,066	424,170
Discretionary action (assumed legislation)			
Total	418,896	405,066	424,170
Adjustment, September 27, 1983:			
Current level (enacted law)	418,896	405,066	424,170
Discretionary action (assumed legislation)	+ 1,050	+ 1,050	+ 1,050
Adjusted allocation (H. Rept. 98-381):			
Current level (enacted law)	418,896	405,066	424,170
Discretionary action (assumed legislation)	1,050	1,050	1,134
Total	419,946	406,116	425,304

REVISED ALLOCATIONS MADE PURSUANT TO SECTION 302(a) OF THE CONGRESSIONAL BUDGET
ACT—Continued

[In millions of dollars]

	Fiscal year 1984		
	Budget authority	Outlays	Entitlement authority
Adjustment, October 25, 1983:			
Discretionary action (assumed legislation)	+ 450	+ 450	+ 450
Adjusted allocation:			
Current level (enacted law)	418,896	405,066	424,170
Discretionary action (assumed legislation)	1,500	1,500	1,584
Total	420,396	406,566	425,754

REVISED ALLOCATIONS MADE PURSUANT TO SECTION 302(a) OF THE CONGRESSIONAL BUDGET ACT

[In millions of dollars]

	Fiscal year 1984	
	Budget authority	Outlays
Unassigned		
Allocation, June 22, 1983:		
Current level (enacted law)	- 136,676	- 136,676
Discretionary action (assumed legislation)	- 4,969	- 4,969
Total	- 141,644	- 141,644
Adjustment, September 27, 1983:		
Discretionary action (assumed legislation)	- 1,050	- 1,050
Adjusted allocation (H. Rept. 98-381):		
Current level (enacted law)	- 136,676	- 136,676
Discretionary action (assumed legislation)	- 6,019	- 6,019
Total	- 142,694	- 142,694
Adjustment, October 25, 1983:		
Discretionary action (assumed legislation)	- 450	- 450
Adjusted allocation:		
Current level (enacted law)	- 136,676	- 136,676
Discretionary action (assumed legislation)	- 6,469	- 6,469
Total	- 143,145	- 143,145

Note — Sums may not add due to rounding.

REVISED SPENDING CEILING (AS SET FORTH IN SECTION 2 OF H. CON.
RES. 91)

ADJUSTED FOR ALLOCATION OF SEPTEMBER 26, 1983—BUDGET AGGREGATES

[In millions of dollars]

	Fiscal year 1983		Fiscal year 1984	
	Budget authority	Outlays	Budget authority	Outlays
Budget resolution (H. Con. Res. 91)	877,200	807,400	919,500	849,500
Loan foreclosure relief (H.R. 1190)	250	250	500	500
Direct loans for farm ownership or economic emergency (H.R. 1190)	88	88	100	100
Health insurance and benefits for the unemployed (H.R. 3521)	350	35	1,869	1,483

ADJUSTED FOR ALLOCATION OF SEPTEMBER 26, 1983—BUDGET AGGREGATES—Continued

[In millions of dollars]

	Fiscal year 1983		Fiscal year 1984	
	Budget authority	Outlays	Budget authority	Outlays
Interest	8	8	122	122
Spending ceiling—July 26 (H. Rept. 98-313)	877,896	807,781	922,091	851,705
Veterans' jobs training (Public Law 98-77)			150	113
Interest			5	5
Spending ceiling—September 13 (H. Rept. 98-354)	(¹)	(¹)	922,246	851,823
Extension of Federal supplemental compensation benefits for the long-term unemployed (H.R. 3929)			1,050	1,050
Interest			44	44
Spending ceiling—September 27 (H. Rept. 98-381)	(¹)	(¹)	923,340	852,917
Extension of Federal supplemental compensation benefits for the long-term unemployed (H.R. 5929) conference action			450	450
Interest			19	19
	(¹)	(¹)	923,809	853,386

¹ No change.

COMMITTEE ACTION

The Committee on the Budget met on July 26, 1983 with a quorum present and authorized the Chairman to file this report.

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