

98TH CONGRESS
1st Session

HOUSE OF REPRESENTATIVES

REPORT
No. 98-313

R E P O R T
OF THE
COMMITTEE ON THE BUDGET
U.S. HOUSE OF REPRESENTATIVES

PURSUANT TO

Section 2 of H. Con. Res. 91

FIRST CONCURRENT RESOLUTION
ON THE BUDGET—FISCAL YEAR 1984

**REVISED 302(a) ALLOCATIONS AND SPENDING
CEILING**



JULY 26, 1983.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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REVISED 302(a) ALLOCATIONS AND SPENDING CEILING PURSUANT TO SECTION 2 OF HOUSE CONCURRENT RESO- LUTION 91

JULY 26, 1983.—Committed to the Committee of the Whole House on the State of
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Mr. JONES of Oklahoma, from the Committee on the Budget,
submitted the following

REPORT

[Pursuant to section 2 of H. Con. Res. 91]

Section 2 of H. Con. Res. 91 reserved amounts of budget authority and outlays from allocation to committees under section 302(a) of the Congressional Budget Act for certain programs and functions and established procedures for the House and Senate to follow in subsequently making the allocations. The procedures are as follows:

RESERVE PROGRAMS

SEC. 2. (a) The following amounts of new budget authority and budget outlays for fiscal year 1983 and fiscal year 1984 are hereby reserved by the Congress for subsequent allocation to committees under section 302(a) of the Congressional Budget Act of 1974 for the functions and programs listed in the Statement of Managers, accompanying this resolution:

Fiscal year 1983:

(1) New budget authority, \$6,060,000,000.

(2) Outlays, \$5,350,000,000.

Fiscal year 1984:

(1) New budget authority, \$8,325,000,000.

(2) Outlays, \$8,525,000,000.

(b) In the House of Representatives:

(1) Upon the enactment of any legislation referred to in subsection (a) which requires an appropriation, or upon enactment of an appropriation for such purpose before the authorizing legislation is enacted, the Committee on the Budget is authorized and directed to report to the House a revised allocation of new budget authority and budget outlays for fiscal years 1983 and 1984 to the Committee on Appropriations reflecting the content of such legislation; and

(2) When one or more committees, other than the Committee on Appropriations, report legislation only referred to in subsection (a) providing new spending authority defined in section 401(c)(2)(C) of the Congressional Budget Act of 1974, or providing new budget authority, or when the Committee on Rules reports a resolution providing for consideration of such legislation which has not been reported by a committee, the Committee on the Budget is authorized and directed to report to the House a revised allocation of such new spending authority for fiscal years 1983 and 1984 to the appropriate committee reflecting the content of such legislation: *Provided, however,* That if such legislation is rejected by either House, the Committee on the Budget is authorized and directed to report to the House a similar reduction in the appropriate allocation.

(c) In the Senate:

(1) Upon the enactment of any legislation referred to in subsection (a) which requires an appropriation, the Committee on the Budget is directed to report to the Senate a revised allocation of new budget authority and budget outlays for fiscal years 1983 and 1984 to the Committee on Appropriations or any other appropriate committee reflecting the content of such legislation insofar as it relates to the programs referred to in subsection (a); and

(2) When the Senate moves to proceed or proceeds to consider legislation referred to in subsection (a) providing new spending authority as defined in section 401(c)(2)(C) of the Congressional Budget Act of 1974, or providing new budget authority, the Committee on the Budget is directed to report to the Senate a revised allocation of such new spending authority for fiscal years 1983 and 1984 to the appropriate committee reflecting the content of such legislation insofar as it relates to the programs referred to in subsection (a) above: *Provided, however,* That if such legislation is rejected by either House, the Committee on the Budget is directed to report to the Senate a similar reduction in the appropriate allocation.

(d) Any revised allocation reported to the House or Senate pursuant to subsection (b) or (c) of this section shall be considered to be the allocation made pursuant to section 302(a) of the Congressional Budget Act of 1974 for purposes of sections 4 and 5 of this resolution and section 401(b)(2) of such Act. The adjustments made pursuant to those sections for each program shall not exceed the amounts provided for such program as set forth in the statement of managers.

(e) For purposes of section 311(a) of the Congressional Budget Act of 1974, the appropriate levels of new budget authority and budget

outlays for fiscal years 1983 and 1984 shall be considered to be the following:

Fiscal Year 1983 Budget Authority \$877,200,000,000.

Fiscal Year 1983 Budget Outlays \$807,400,000,000.

Fiscal Year 1984 Budget Authority \$919,500,000,000.

Fiscal Year 1984 Budget Outlays \$849,500,000,000:

Provided, however, That if a revised allocation is made pursuant to subsection (b) or (c) then such levels shall be similarly adjusted in any report pursuant to such subsections to reflect the revised allocation.

RESERVE FUND ALLOCATIONS

The Statement of Managers which accompanied the conference report on H. Con. Res. 91 (H. Report 98-248) set forth the programs and functions included in the reserve fund. Pursuant to section 2(b)(2) of H. Con. Res. 91 two bills have triggered allocations from the reserve fund:

H.R. 1190, the Emergency Agricultural Credit Act of 1983, which was reported by the Committee on Agriculture, Nutrition, and Forestry and passed the House on May 3, 1983, provides emergency farm foreclosure relief which CBO estimates would result in direct spending of \$250 million in fiscal year 1983 and \$600 million in fiscal year 1984. The reserve fund provides \$250 million in fiscal year 1983 and \$500 million in fiscal year 1984 for this program. Regardless of the estimated cost of the Committee's action section 2(d) of H. Con. Res. 91 provides that a committee's allocation shall not exceed the amount in the reserve fund for the particular program. Therefore, the total amount in the reserve fund for this program shall be allocated to the Agriculture Committee.

The bill also provides increased direct loans for the farm ownership, operating, and economic emergency programs. CBO estimates this bill provides on-budget direct spending for these programs in the amounts of \$88 million in fiscal year 1983 and \$139 million in fiscal year 1984. The reserve fund provides \$200 million in fiscal year 1983 and \$100 million in fiscal year 1984 for this program. Therefore, \$88 million in fiscal year 1983 and \$100 million in fiscal year 1984 shall be allocated from the reserve fund to the Agriculture Committee.

The text of H.R. 3521, Health Care for the Unemployed Act, as made in order for consideration by the Committee on Rules, provides health insurance and benefits for unemployed workers and their families. CBO estimates that the bill provides spending for this program of \$350 million in budget authority and \$35 million outlays for fiscal year 1983 and \$1.869 billion in budget authority and \$1.483 billion in outlays for fiscal year 1984. The reserve fund provides \$350 million for fiscal year 1983 and \$2.0 billion for fiscal year 1984. Since the bill creates an appropriated entitlement, the Appropriations Committee's section 302(a) allocation shall be revised to reflect the allocation from the reserve fund of \$350 million in budget authority and \$35 million in outlays for fiscal year 1983 and \$1.869 billion in budget authority and \$1.483 billion in outlays for fiscal year 1984.

RESERVED FROM ALLOCATION

[In millions of dollars]

Function/program title	Fiscal year 1983		Fiscal year 1984	
	Budget authority	Outlays	Budget authority	Outlays
Function 350:				
Loan foreclosure relief to farmers.....	250	250	500	500
Direct loans for farm ownership, operating, or economic emergency	200	200	100	100
Function 550:				
Health insurance and benefits for the unemployed	350	350	2,000	2,000

REVISED ALLOCATIONS OF SPENDING RESPONSIBILITY TO HOUSE COMMITTEES PURSUANT TO SECTION 302(a) OF THE CONGRESSIONAL BUDGET ACT

[As set forth in the Congressional Record of June 22, 1983]

	Fiscal year 1983			Fiscal year 1984		
	Budget authority	Outlays	Entitlement authority	Budget authority	Outlays	Entitlement authority
House Appropriations Committee						
Allocation of June 22, 1983:						
Current level (enacted law)	512,202	477,168		113,321	266,905	
Discretionary appropriations action (assumed legislation)	3,390	2,075		413,193	234,667	
Discretionary action by other committees (assumed entitlement legislation)				9,624	9,317	
Total	515,592	479,243		536,138	510,889	
Adjustment, July 20, 1983:						
Discretionary action by other committees (assumed entitlement legislation)	+350	+35		+1,869	+1,483	
Adjusted allocation:						
Current level (enacted law)	512,202	477,168		113,321	266,905	
Discretionary appropriations action (assumed legislation)	3,390	2,075		413,193	234,667	
Discretionary action by other committees (assumed entitlement legislation)	350	35		11,493	10,800	
Total	515,942	479,278		538,007	512,372	
House Agriculture Committee						
Allocation of June 22, 1983:						
Current level (enacted law)	5,008	23,024	4,262	640	10,251	280
Discretionary action (assumed legislation)				100	100	
Total	5,008	23,024	4,262	740	10,351	280
Adjustment, July 20, 1983:						
Discretionary action (assumed legislation)	+338	+388		+600	+600	
Adjusted allocation:						
Current level (enacted law)	5,008	23,024	4,262	640	10,251	280
Discretionary action (assumed legislation)	338	338		700	700	
Total	5,346	23,362	4,262	1,340	10,951	280

REVISED ALLOCATIONS OF SPENDING RESPONSIBILITY TO HOUSE COMMITTEES PURSUANT TO
SECTION 302(a) OF THE CONGRESSIONAL BUDGET ACT—Continued

[As set forth in the Congressional Record of June 22, 1983]

	Fiscal year 1983			Fiscal year 1984		
	Budget authority	Outlays	Entitlement authority	Budget authority	Outlays	Entitlement authority
Unassigned—Reserve including economic recovery funds in Function 500:						
Adjusted for Allocation of July 20—Discretionary action (assumed legislation):						
350— Agriculture	112	112				
370— Commerce and housing credit.....	760	50			200	
450— Community and regional development.....				125	125	
500— Education, training, employment, and social service	4,500	4,500		3,500	3,500	
550— Health		315		131	517	
600— Income security				1,950	1,950	1,500
700— Veterans' benefits and services				150	150	
Total	5,372	4,977		5,856	6,442	1,500

REVISED SPENDING CEILING (AS SET FORTH IN SECTION 2 (e) OF H. CON. RES. 91)

BUDGET AGGREGATES ADJUSTED FOR ALLOCATION OF JULY 20

[In millions of dollars]

Fiscal year 1983		Fiscal year 1984	
Budget authority	Outlays	Budget authority	Outlays
877,896	807,781	922,091	851,705

COMMITTEE ACTION

The Committee on the Budget met on July 26, 1983, with a quorum present and ordered reported this report by a vote of 9 ayes to 8 nays.

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