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**H.R.3734** [104th] HOUSE SENATE LAW

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**Latest Title: Personal Responsibility and Work Opportunity Reconciliation Act of 1996**

**Sponsor:** [Rep Kasich, John R.](#) [R-OH-12] (introduced 6/27/1996)    **Cosponsors:** (none)

**Committees:** House Budget

**House Reports:** [104-651](#); **Latest Conference Report:** [104-725](#) (in Congressional Record [H8829-8958](#))

**Related Bills:** [H.RES.482](#), [H.RES.495](#), [H.R.3829](#), [S.1956](#)

**Latest Major Action:** 8/22/1996 Became Public Law No: 104-193 [[Text](#), [PDF](#)]

Jump to: [Titles](#), [Major Actions](#), [Status](#), [Committees](#), [Related Bill Details](#), [Cosponsors](#),  
[Summary](#), [Subjects](#)

**TITLE(S):** (*italics indicate a title for a portion of a bill*)

- POPULAR TITLE(S):
  - Budget Reconciliation bill (identified by CRS)
  - Welfare Reform bill (identified by CRS)
- SHORT TITLE(S) AS INTRODUCED:
  - Welfare **and** Medicaid Reform **Act of 1996**
  - Child Care **and** Development Block Grant Amendments of 1996*
  - Food Stamp Reform **and** Commodity Distribution Act of 1996*
  - Medicaid Restructuring Act of 1996*
  - Personal Responsibility and Work Opportunity Act of 1996*
- SHORT TITLE(S) AS ENACTED:
  - Personal Responsibility and Work Opportunity Reconciliation Act of 1996**
  - Child Care **and** Development Block Grant Amendments of 1996*
  - Federal **Responsibility and Work Opportunity Reconciliation Act of 1996***
- OFFICIAL TITLE AS INTRODUCED:
  - To provide for reconciliation pursuant to section 201(a)(1) **of** the concurrent resolution on the budget for fiscal year 1997.

**MAJOR ACTIONS:** [[SELECTED](#)] (*dates in italics indicate Senate actions*) For more details, see: [Bill Status](#) Display.

- 6/27/1996    Introduced in House
- 6/27/1996    The House Committee on The Budget reported an original measure, H. Rept. [104-651](#), by Mr. Kasich.
- 7/18/1996    Passed/agreed to in House: On passage Passed by recorded vote: 256 - 170 ([Roll no. 331](#)).

- 7/23/1996 Passed/agreed to in Senate: Passed Senate in lieu of [S. 1956](#) with an amendment by Yea-Nay Vote. 74-24. [Record Vote No: 232](#).
- 7/30/1996 Conference report H. Rept. [104-725](#) filed.
- 7/31/1996 Conference report agreed to in House: On agreeing to the conference report Agreed to by the Yeas and Nays: 328 - 101 ([Roll no. 383](#)).
- 8/1/1996 Conference report agreed to in Senate: Senate agreed to conference report by Yea-Nay Vote. 78-21. [Record Vote No: 262](#).
- 8/1/1996 Cleared for White House.
- 8/19/1996 Presented to President.
- 8/22/1996 Signed by President.
- 8/22/1996 Became Public Law No: 104-193 [[Text](#), [PDF](#)]

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**STATUS:** (*dates in italics indicate Senate actions*) ([Floor Actions/Congressional Record Page References](#))

**6/27/1996 9:46pm:**

The House Committee on The Budget reported an original measure, H. Rept. [104-651](#), by Mr. Kasich. (Markup report: [CQ](#))

**6/27/1996 9:46pm:**

Placed on the Union Calendar, Calendar No. 330.

**7/17/1996 6:39pm:**

ORDER OF BUSINESS - Mr. Hobson asked unanimous consent that it be in order at any time for the Speaker, pursuant to clause 1(b) of rule XXIII, to declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill [H.R. 3734](#), that the first reading of the bill be dispensed with, that all points of order against consideration of the bill be waived, that general debate be confined to the bill and be limited to two hours equally divided and controlled, that after general debate the Committee of the Whole rise without motion, and that no further consideration of the bill be in order except pursuant to a subsequent order of the House. Agreed to without objection.

**7/17/1996 6:41pm:**

Considered by unanimous consent.

**7/17/1996 6:41pm:**

The House resolved into Committee of the Whole on the state of the Union pursuant to the unanimous consent agreement.

**7/17/1996 6:42pm:**

The Speaker designated the Honorable Enid Greene to act as Chairwoman of the Committee.

**7/17/1996 6:42pm:**

GENERAL DEBATE - Pursuant to the provisions of the unanimous consent agreement, the Committee of the Whole proceeded with two hours of general debate.

**7/17/1996 9:03pm:**

Committee of the Whole House on the state of the Union rises leaving [H.R. 3734](#) as unfinished business.

**7/17/1996 11:04pm:**

Rules Committee Resolution [H. Res. 482](#) Reported to House. Rule provides for consideration of [H.R. 3734](#) with 2 hours of general debate. Previous question shall be considered as ordered without intervening motions except motion to recommit with or without instructions. An amendment in the nature of a substitute consisting of the text of [H.R. 3829](#), modified by the amendment printed in part 1

of the report of the Committee on Rules accompanying this resolution, shall be considered as adopted in the House **and** in the Committee of the Whole. The bill, as amended, shall be considered as an original bill **and** shall be considered as read. Measure will be considered read. Specified amendments are in order.

**7/18/1996 10:46am:**

Rule [H. Res. 482](#) passed House.

**7/18/1996 10:46am:**

Considered as unfinished business.

**7/18/1996 10:47am:**

The House resolved into Committee of the Whole House on the state of the Union for further consideration.

**7/18/1996 10:47am:**

Considered under the provisions of rule [H. Res. 482](#). (consideration: CR [H7796-7990](#))

**7/18/1996 10:47am:**

Rule provides for consideration of [H.R. 3734](#) with 2 hours of general debate. Previous question shall be considered as ordered without intervening motions except motion to recommit with or without instructions. An amendment in the nature of a substitute consisting of the text of [H.R. 3829](#), modified by the amendment printed in part 1 of the report of the Committee on Rules accompanying this resolution, shall be considered as adopted in the House **and** in the Committee of the Whole. The bill, as amended, shall be considered as an original bill **and** shall be considered as read. Measure will be considered read. Specified amendments are in order.

**7/18/1996 10:51am:**

GENERAL DEBATE - The Committee of the Whole proceeded with two hours of general debate.

**7/18/1996 1:17pm:**

[H.AMDT.1306](#) Amendment (A001) in the nature of a substitute offered by the Committee on Rules. An amendment in the nature of a substitute consisting of the text of [H. R. 3829](#), modified by an amendment printed in part 1 of the report accompanying [H. Res. 482](#).

**7/18/1996 1:17pm:**

[H.AMDT.1306](#) Rules amendment (A001) modified Pursuant to the provisions of [H. Res. 482](#). The amendment was modified to provide for the Ways and Means and Finance Committees to conduct a review of the states' implementation of the work participation standards after 3 years; allow states to transfer up to 30% of their annual share of their block grant into other block grant programs; specify that states may extend benefits beyond the 5-year limit using state funds; terminate medicaid health insurance for failure to meet work requirements; and change the distribution of fees collected from non-custodial parents.

**7/18/1996 1:17pm:**

[H.AMDT.1306](#) Pursuant to the provisions of [H. Res. 482](#), the amendment, as modified, was considered to have been adopted.

**7/18/1996 1:18pm:**

[H.AMDT.1307](#) Amendment (A002) offered by Mr. Ney.

Amendment requires able-bodied food stamp recipients between the ages of 18 and 50 with no dependents to work at least 20 hours a week or lose eligibility.

**7/18/1996 1:18pm:**

DEBATE - Pursuant to the provisions of [H. Res. 482](#), the Committee of the Whole proceeded with 20 minutes of debate on the Ney amendment.

**7/18/1996 2:03pm:**

[H.AMDT.1307](#) On agreeing to the Ney amendment (A002) Agreed to by recorded vote: 239 - 184 ([Roll no. 328](#)).

**7/18/1996 2:03pm:**

Mr. Young (FL) moved that the Committee rise.

**7/18/1996 2:03pm:**

On motion that the Committee rise Agreed to by voice vote.

**7/18/1996 2:03pm:**

Committee of the Whole House on the state of the Union rises leaving [H.R. 3734](#) as unfinished business.

**7/18/1996 2:08pm:**

Considered as unfinished business.

**7/18/1996 2:08pm:**

The House resolved into Committee of the Whole House on the state of the Union for further consideration.

**7/18/1996 2:08pm:**

[H.AMDT.1308](#) Amendment (A003) in the nature of a substitute offered by Mr. Tanner.

Amendment in the nature of a substitute sought to provide that all recipients must work within 2 years of receiving benefits, and establish a 5-year time limit on cash assistance; require teenage mothers to stay in school and live with an adult to receive assistance, and establish a family cap halting benefits for additional children born to welfare recipients; provide States with the flexibility to design welfare reform proposals within broad Federal guidelines; and give States the option of providing vouchers for children or noncash emergency assistance to families that have lost cash assistance as a result of a time limit.

**7/18/1996 2:08pm:**

DEBATE - Pursuant to the provisions of [H. Res. 482](#), the Committee of the Whole proceeded with one hour of debate on the Tanner amendment.

**7/18/1996 3:46pm:**

[H.AMDT.1308](#) On agreeing to the Tanner amendment (A003) Failed by recorded vote: 168 - 258 ([Roll no. 329](#)).

**7/18/1996 3:47pm:**

The House rose from the Committee of the Whole House on the state of the Union to report [H.R. 3734](#).

**7/18/1996 3:48pm:**

The previous question was ordered pursuant to the rule.

**7/18/1996 3:48pm:**

The House adopted the amendment in the nature of a substitute as agreed to by the Committee of the Whole House on the state of the Union.

**7/18/1996 3:49pm:**

Mr. Tanner moved to recommit with instructions to the Committee on the Budget.

**7/18/1996 3:49pm:**

DEBATE - The House proceeded with 10 minutes of debate on the Tanner motion.

**7/18/1996 3:57pm:**

The previous question on the motion to recommit with instructions was ordered without objection.

**7/18/1996 4:14pm:**

On motion to recommit with instructions Failed by recorded vote: 203 - 220 ([Roll no. 330](#)).  
(consideration: CR [H7988-7989](#))

**7/18/1996 4:34pm:**

On passage Passed by recorded vote: 256 - 170 ([Roll no. 331](#)).

**7/18/1996 4:34pm:**

Motion to reconsider laid on the table Agreed to without objection.

**7/18/1996:**

Received in the Senate, read twice.

**7/23/1996:**

Measure laid before Senate. (consideration: CR [S8527-8532](#))

**7/23/1996:**

Senate struck all after the Enacting Clause **and** substituted the language of [S. 1956](#) amended.

**7/23/1996:**

Passed Senate in lieu of [S. 1956](#) with an amendment by Yea-Nay Vote. 74-24. [Record Vote No: 232](#).

**7/23/1996:**

Senate insists on its amendment asks for a conference, appoints conferees Domenici; Nickles; Gramm; Exon; Hollings. (consideration: CR [S8532](#))

**7/23/1996:**

Senate appointed conferees. Lugar; Helms; Cochran; Santorum; Leahy; Heflin; Harkin From the Committee on Agriculture, Nutrition, **and** Forestry.

**7/23/1996:**

Senate appointed conferees. Roth; Chafee; Grassley; Hatch; Simpson; Moynihan; Bradley; Pryor; Rockefeller From the Committee on Finance.

**7/23/1996:**

Senate appointed conferees. Kassebaum; Dodd From the Committee on Labor **and** Human Resources.

**7/24/1996:**

Message on Senate action sent to the House.

**7/24/1996 5:17pm:**

Mr. Kasich asked unanimous consent that the House disagree to the Senate amendment, **and** agree to a conference.

**7/24/1996 5:18pm:**

On motion that the House disagree to the Senate amendment, **and** agree to a conference Agreed to without objection. (consideration: CR [H8319](#))

**7/24/1996 5:18pm:**

Mr. Sabo moved that the House instruct conferees.

**7/24/1996 5:19pm:**

DEBATE - The House proceeded with one hour **of** debate on the Sabo motion to instruct conferees. The instructions contained in the motion require the managers on the part **of** the House to do everything possible within the scope **of** the conference to eliminate any provisions in the House **and** Senate bills which shift costs to states **and** local governments **and** result in an increase in the number **of** children in poverty; to maximize the availability **of** Food Stamps **and** vouchers for goods **and** services for children to prevent any increase in the number **of** children thrown into poverty while their parents make the transition from welfare to **work**; to ensure that the bill preserves Medicaid coverage so that the number **of** people without access to health care does not increase **and** more children **and** old people are not driven into poverty; **and** to provide that any savings that redound to the Federal Government as a result **of**

**7/24/1996 6:29pm:**

The previous question was ordered without objection.

**7/24/1996 6:48pm:**

On motion that the House instruct conferees Agreed to by recorded vote: 418 - 0 ([Roll no. 353](#)). (consideration: CR [H8319-8329](#))

**7/24/1996 6:48pm:**

Motion to reconsider laid on the table Agreed to without objection.

**7/24/1996 6:50pm:**

The Speaker appointed conferees: Kasich, Archer, Goodling, Roberts, Bliley, Shaw, Talent, Nussle,

Hutchinson, McCrery, Bilirakis, Smith (TX), Johnson (CT), Camp, Franks (CT), Cunningham, Castle, Goodlatte, Sabo, Gibbons, Conyers, de la Garza, Clay, Ford, Miller (CA), Waxman, Stenholm, Kennelly, Levin, Tanner, Becerra, Thurman, **and** Woolsey.

**7/25/1996:**

Conference held.

**7/30/1996:**

Conferees agreed to file conference report.

**7/30/1996 11:56pm:**

Conference report H. Rept. [104-725](#) filed. (text **of** conference report: CR [H8829-8958](#))

**7/31/1996 3:32pm:**

Mr. Kasich brought up conference report H. Rept. [104-725](#) for consideration under the provisions **of** [H. Res. 495](#).

**7/31/1996 3:32pm:**

DEBATE - Pursuant to the provisions **of** [H. Res. 495](#), the House proceeded with one hour **of** debate on the conference report.

**7/31/1996 4:52pm:**

The previous question was ordered without objection.

**7/31/1996 5:12pm:**

On agreeing to the conference report Agreed to by the Yeas **and** Nays: 328 - 101 ([Roll no. 383](#)). (consideration: CR [H9424](#))

**7/31/1996 5:12pm:**

Motions to reconsider laid on the table Agreed to without objection.

**7/31/1996:**

Conference papers: Senate report **and** managers' statement **and** message on House action held at the desk in Senate.

**8/1/1996:**

Conference report considered in Senate. By Unanimous Consent.

**8/1/1996:**

Senate agreed to conference report by Yea-Nay Vote. 78-21. [Record Vote No: 262](#). (consideration: CR [S9415](#))

**8/1/1996:**

Cleared for White House.

**8/2/1996:**

Message on Senate action sent to the House.

**8/19/1996:**

Presented to President.

**8/22/1996:**

Signed by President.

**8/22/1996:**

Became Public Law No: 104-193.

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## COMMITTEE(S):

<b>Committee/Subcommittee:</b>	<b>Activity:</b>
<a href="#">House Budget</a>	Origin, Reporting

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**Related Bills Identified by CRS, House, and Senate Staff:** [\[Help\]](#)

<b>Bill:</b>	<b>Relationship:</b>
<a href="#">H.RES.482</a>	Rule related to H.R.3734 in House
<a href="#">H.RES.495</a>	Related bill as identified by the House Clerk's office
<a href="#">H.R.3829</a>	Related bill as identified by House committee
<a href="#">S.1956</a>	H.R.3734 passed in Senate in lieu of this bill
<a href="#">S.1956</a>	Related bill as identified by the House Clerk's office
<a href="#">S.1956</a>	Text from this bill was inserted in H.R.3734

**COSPONSOR(S):**

\*\*\*NONE\*\*\*

**SUMMARY AS OF:**7/30/1996--Conference report filed in House. (There is 1 [other summary](#))**TABLE OF CONTENTS:**

Title I: Block Grants for Temporary Assistance for Needy

Families

Title II: Supplemental Security Income

Subtitle A: Eligibility Restrictions

Subtitle B: Benefits for Disabled Children

Subtitle C: Additional Enforcement Provision

Subtitle D: Studies Regarding Supplemental Security

Income Program

Title III: Child Support

Subtitle A: Eligibility for Services; Distribution of

Payments

Subtitle B: Locate **and** Case TrackingSubtitle C: Streamlining **and** Uniformity of Procedures

Subtitle D: Paternity Establishment

Subtitle E: Program Administration **and** FundingSubtitle F: Establishment **and** Modification of Support

Orders

Subtitle G: Enforcement **of** Support Orders

Subtitle H: Medical Support

Subtitle I: Enhancing **Responsibility and Opportunity**

for Non-Residential Parents

Subtitle J: Effective Dates **and** Conforming Amendments

Title IV: Restricting Welfare **and** Public Benefits for Aliens

Subtitle A: Eligibility for Federal Benefits

Subtitle B: Eligibility for State **and** Local Public

Benefits Programs

Subtitle C: Attribution **of** Income **and** Affidavits **of**

Support

Subtitle D: General Provisions

Subtitle E: Conforming Amendments Relating to Assisted

Housing

Subtitle F: Earned Income Credit Denied to Unauthorized

Employees

Title V: Child Protection

Title VI: Child Care

Title VII: Child Nutrition Programs

Subtitle A: National School Lunch **Act**

Subtitle B: Child Nutrition **Act of** 1966

Subtitle C: Miscellaneous Provisions

Title VIII: Food Stamps **and** Commodity Distribution

Subtitle A: Food Stamp Program

Subtitle B: Commodity Distribution Programs

Subtitle C: Electronic Benefit Transfer Systems



## Title IX: Miscellaneous

**Personal Responsibility and Work Opportunity Reconciliation Act of 1996 - Title I: Block Grants for Temporary Assistance For Needy Families** - Expresses the sense of the Congress that prevention of out-of-wedlock pregnancy **and** reduction in out-of-wedlock births are important Government interests.

(Sec. 103) Replaces the current Aid to Families with Dependent Children (AFDC) **and** Job **Opportunities and** Basic Skills Training (JOBS) programs under parts A **and** F of title IV of the Social Security Act (SSA) (**and** terminates current entitlements to any benefits or services under them effective October 1, **1996**) with a single, combined program under part A of block grants during FY **1996** through 2002 to eligible States with Federal-approved plans for temporary assistance (TANF) to eligible needy families with a minor child.

Eliminates AFDC transitional **and** at-risk child care programs.

Provides for 75 percent matching grants to Puerto Rico, the Virgin Islands, Guam, **and** American Samoa, **and** makes appropriations for them.

Places such new block grant program under the present administrative authority of an Assistant Secretary of Health **and** Human Services (HHS) for Family Support.

Requires State TANF programs to include certain mandatory **work-** (public or private, subsidized or unsubsidized), education-, **and** job-related activities, including job training **and** job search, for the purpose of: (1) providing such families with time-limited assistance in order to end their dependency on government benefits **and** achieve self-sufficiency; (2) preventing **and** reducing out-of-wedlock pregnancies, especially teenage ones; **and** (3) encouraging the formulation **and** maintenance of two-parent families. Retains the former AFDC purpose of providing assistance so that children may be cared for in their own homes or in the homes of relatives.

Prescribes State TANF plan general requirements, including annual numeric goals for reducing illegitimacy in the State between **1996 and** 2005, while allowing a State to determine how to meet such requirements. Requires a State to certify that, among other things, it will: (1) operate an appropriate child support enforcement program **and** a foster care **and** adoption assistance program; (2) provide Indians with equitable access to assistance; **and** (3) establish **and** enforce standards **and** procedures to ensure against program fraud **and** abuse. Authorizes a State to further certify that it will screen for **and** identify TANF recipients with a history of domestic violence, **and** refers them to counseling **and** supportive services.

Mandates plan contents requiring: (1) a parent or caretaker receiving TANF to engage in State-defined **work** once the State determines such recipient is either ready to do so or has received assistance for 24 months (two years), whether or not consecutive, whichever is earlier; **and** (2) a State statutory rape training program outline for law enforcement **and** other applicable personnel in order to provide for expanded teenage pregnancy prevention programs including men.

Permits States to decide in their TANF plans: (1) whether or not they intend to provide TANF assistance to aliens; **and** (2) how to treat families moving interstate (allowing them, under grant-related provisions below, to impose the program rules **and** benefit levels of the State from which the family moved if they have lived in the State for fewer than 12 months).

Requires a State (as under current law) to explain how it will provide **opportunities** for adversely affected recipients to be heard in a State administrative or appeal process. Eliminates formal requirements (under the current JOBS program) for dispute resolution procedures for such matters, including separate conciliation

procedures.

Authorizes States to use block grants: (1) in any manner reasonably calculated to accomplish TANF purposes; or (2) in any manner that the State was authorized to use funds received under the former AFDC **and** JOBS programs. Requires an initial assessment **of** a recipient's skills, prior **work** experience, **and** employability that is performed by the applicable State agency in order to gauge the level **of** support needed for the recipient to achieve self-sufficiency. Provides that in return, at the State's option, such recipients may agree to satisfy certain obligations (such as immunizing their children or attending parenting **and** money management classes) set forth in any individual **responsibility** plan (IRP) executed in consultation with the State, in addition to the required program activities outlined below, in order to help the individual become **and** remain employed in the private sector. Requires IRPs to describe the services that the State will provide to enable the individual to obtain **and** keep such employment. Allows such IRPs to include requirements for appropriate substance abuse treatment. Sets forth formulae for computing specific State grant amounts. Provides for child **and** medical care needs **of** individual family members on TANF at **work** or engaged in other required program activities.

Authorizes a State to use Federal family assistance grant amounts under its TANF program for: (1) providing pre-pregnancy family planning services (while denying their use for medical services generally); (2) covering home heating **and** cooling costs for TANF-eligible families with low income; (3) carrying out a State child care program under the Child Care **and** Development Block Grant **Act of** 1990 for family members with children that are required to engage in program activities (in lieu **of** the child care previously provided under the former AFDC child care programs); (4) carrying out a State social services program; (5) funding development accounts **of** individual TANF-eligible family members in order to help them accumulate funds for first home purchase **and** other qualified purposes; **and** (6) make payments (or provide vouchers) to State-approved public **and** private job placement agencies that provide employment placement services to individual TANF recipients (currently under the JOBS program State agencies are authorized to carry out a program **of** job search for individual JOBS program participants).

Encourages States receiving family assistance grants to use them to implement an electronic TANF benefit transfer system.

Limits eligible families generally to no more than 60 months (five years), consecutive or nonconsecutive, **of** TANF, with certain exceptions for hardship situations, minor children, or family members that have been battered or subject to extreme cruelty, including mental abuse.

Provides for continuation **of** waivers **of** State AFDC requirements granted by the HHS Secretary before enactment **of** this **Act** (or, if applied for before enactment, approved before July 1, 1997) to carry out certain experimental, pilot, or demonstration (welfare reform) projects.

Denies TANF assistance in cases: (1) where an individual family member is a fugitive felon or a probation or parole violator; **and** (2) where unmarried teenage parents with a minor child at least 12 weeks **of** age in their care do not attend high school or other equivalent training program. Provides for suspension **of** cash TANF assistance for ten years to an individual family member found to have fraudulently misrepresented residence in order to obtain TANF, Medicaid (SSA title XIX), food stamp, or Supplemental Security Income (SSI) (SSA title XVI) assistance in two or more States.

Requires States with approved Medicaid plans **and** receiving family assistance grants to provide medical assistance to certain families that would otherwise become ineligible for AFDC or TANF assistance because **of** earnings from employment or child or spousal support.

Requires, in addition, certain adult-supervised living arrangements for unmarried teenage parents in order for them to receive TANF.

Provides for additional grants to States as bonus rewards for reductions in illegitimate births **and** for high performance under the TANF program, as well as supplemental grants to certain States for population increases.

Provides a Contingency Fund for State Welfare Programs in the Treasury for payments to eligible needy States **and** the District of Columbia.

Makes necessary appropriations for such grants **and** the Contingency Fund.

Sets up a Federal loan program for State TANF programs for anti-fraud **and** other specified activities, **and** makes necessary appropriations.

Outlines required TANF program activities (similar to current JOBS program activities) for TANF recipients to attain self-sufficiency through mandatory participation in, among other activities, community service programs, vocational educational training, **and** in programs for refurbishing public housing **and** providing child care services for community service program participants. Requires that education, as a TANF program activity, be directly related to employment in the case of a recipient who has not received a high school diploma or equivalency certificate (as opposed to current educational activities under JOBS which include basic **and** remedial education to achieve a basic literacy level). Limits the number of weeks for which job searching counts as **work**. Deems a single parent with a child under age six to be meeting **work** requirements if engaged in **work** for 20 hours per week. Grants States the option of not requiring a single custodial parent caring for a child who has not attained 12 months of age to engage in **work**.

Sets forth various requirements with respect to Indians **and** Alaskan Natives, including those for determining the number of months for which an adult Indian or Alaskan Native shall receive TANF assistance if such adult lived on a reservation or in a native village. Provides for direct funding for FY 1997 through 2000, by way of three-year tribal family assistance grants, to Indian tribes with approved plans for the purpose of operating their own welfare programs with similar **work** requirements **and** time limits for receipt of welfare-related services. Prescribes a special rule for Indian tribes in Alaska. Makes available other grants for Indian tribes that conducted JOBS programs in FY 1995 in order for them to make **work** activities available to tribal members. Makes necessary appropriations.

Established penalties for States **and** individual families for specified grant **and** program violations, respectively, including individual noncompliance with any IRP provisions, through reduced grants **and** assistance payments. Allows States to terminate such payments outright to certain individual family members without small children needing child care who refuse to: (1) engage in required program activities; or (2) cooperate with the State in establishing paternity or obtaining child support unless the member qualifies for a good cause or other specified exception.

Provides for a separate reduction in State family assistance grant payments for States failing to comply with Federal paternity establishment **and** child support enforcement requirements, **and** for failure to timely repay a Federal loan fund for State welfare programs under the Federal loan program set up below. Provides for enhanced penalties for intentional violations. Includes provisions for corrective compliance plans under which States may be notified of a pending penalty **and** be afforded the **opportunity of** correcting the matter giving rise to such sanction.

Declares that States receiving family assistance grants shall not be prohibited from sanctioning a family that includes an adult who: (1) has received TANF or food stamp assistance if such adult fails to ensure that his or her minor dependent children attend school as required by applicable State law; **and** (3) is between age 20 **and** 51 **and** has received such assistance if such adult does not have, or is not **working** toward attaining, a secondary school diploma or its recognized equivalent (unless he or she is determined to lack the requisite capacity to attain such credentials).

Sets forth the mechanism for State appeal **of** Federal adverse decisions on State plans or **of** penalties, providing for advance notification **of** any program violation **and** the **opportunity** for a State to correct it before any such penalty is imposed. Limits to 25 percent the amount **of** any penalty reduction in the State's quarterly family assistance grant payment.

Provides for the exchange **of** certain TANF program information with law enforcement under specified conditions.

Details miscellaneous TANF plan **and** family assistance grant administrative matters, including confidentiality protections for TANF recipients, limitations on the use **of** grants for administrative purposes, **and** payment **of** grant funds in quarterly installments.

Expresses the sense **of** the Congress that State TANF programs: (1) are encouraged to assign the highest priority to requiring adults in two-parent families **and** in single-parent families with older preschool or school-age children to be engaged in **work** activities; **and** (2) should require noncustodial, nonsupporting parents under age 18 to fulfill community **work** obligations **and** attend appropriate parenting or money management classes after school.

Outlines specific program data collection **and** reporting requirements, as well as certain research, evaluation, **and** study requirements. Requires the Secretary annually to rank the States receiving family assistance grants according to their successes under the TANF program with regard to certain categories, including their success in placing TANF recipients into long-term private sector jobs **and** lowering out-**of**-wedlock births. Makes appropriations.

Authorizes the HHS Secretary to implement **and** evaluate demonstrations **of** innovative **and** promising strategies which: (1) provide one-time capital funds to establish, expand, or replicate programs; (2) test performance-based grant-to-loan financing in which programs meeting performance targets receive grants while programs not meeting such targets repay funding on a prorated basis; **and** (3) test strategies in multiple States **and** types **of** communities.

Establishes a mechanism for ensuring that increased child poverty rates attributable to this title are addressed via corrective action by the State involved in a plan submitted to the HHS Secretary.

Directs the Bureau **of** the Census to continue to collect data on the 1992 **and** 1993 panels **of** the Survey **of** Income **and** Program Participation as necessary to obtain such information as will enable interested persons to evaluate the impact **of** the changes made by this title on a random national sample **of** recipients **of** assistance under State TANF programs. Makes appropriations.

Provides for the treatment **of** existing State AFDC (welfare reform) waiver projects in effect on the date **of** enactment **of** this **Act**, **and** those under waivers granted subsequently. Gives States the option **of** terminating waivers before their expiration. Directs the HHS Secretary to encourage any State operating a waiver project to continue the waiver **and** to evaluate its result or effect. Declares that, beginning with FY **1996**, a State

operating a waiver project shall be entitled to payment through family assistance **and** other TANF grants for the fiscal year involved in lieu **of** any other payment provided for in the waiver.

Directs the HHS Secretary to reduce the Federal workforce within HHS by 75 percent **of** the number **of** positions that relate to direct spending programs **and** programs funded by spending that is converted to block grants, **and** take necessary action, including reductions in force, to reduce the number **of** full-time equivalent (FTE) positions within HHS by 245 FTE positions related to the program converted into TANF block grants, **and** by 60 FTE managerial positions at HHS.

(Sec. 104) Allows States to contract with charitable, religious, **and** private organizations to provide services **and** administer programs established or modified under titles I or II **of** this **Act**. Prohibits the expenditure **of** financial assistance under such programs for sectarian worship, instruction, or proselytization.

(Sec. 105) Directs the Secretary **of** Commerce to expand census data collection efforts to enable the Bureau **of** the Census to collect statistically significant data on grandparent primary caregivers.

(Sec. 106) Requires an HHS report to the Congress on State automated data processing systems used in administering AFDC or TANF programs to determine what would be required to establish a system for tracking public program participants **and** checking case records to determine if they are participating in public programs **of** two or more States.

(Sec. 107) Details requirements for a similar study **and** report on alternative outcomes measures for evaluating the success **of** the States in moving individuals off welfare through employment.

(Sec. 108) Makes applicable conforming amendments to various SSA titles, the Food Stamp **Act of 1977**, the Job Training Partnership **Act**, the Unemployment Compensation Amendments **of 1976**, **and** the Immigration **and** Nationality **Act**, **and** other specified Federal laws.

Amends the Internal Revenue Code with regard to the collection **of** TANF overpayments.

(Sec. 111) Directs the Commissioner **of** Social Security (Commissioner) to: (1) develop a prototype counterfeit-resistant social security card; **and** (2) study **and** report to the Congress on improving the social security card application process, which shall include an evaluation **of** the cost **and** work load implications **of** issuing such a card for all individuals over specified periods.

(Sec. 112) Amends the Family Support **Act of 1988** to remove the "demonstration" status **of** the Job **Opportunities** for Certain Low-Income Individuals (JOLI) program **and** give it an increased annual authorization for any fiscal year.

(Sec. 114) Makes certain amendments to SSA title XIX for assuring Medicaid coverage for low-income families under the TANF program, using pre-welfare reform (AFDC) eligibility criteria. Gives States the option **of** terminating Medicaid assistance for certain individuals receiving cash TANF assistance who refuse to **work**, except with respect to minor children who are not heads **of** a household. Extends certain **work** transition provisions under Medicaid.

(Sec. 115) Makes any individual convicted **of** a Federal or State felony for the possession, use, or distribution **of** a controlled substance after enactment **of** this **Act** ineligible (along with other family members) for any TANF assistance or food stamp benefits (but not ineligible for emergency Medicaid medical services, noncash emergency disaster relief, certain public health assistance, prenatal care, **and** job training **and** drug treatment program assistance). Gives States the option **of** opting out **of** this eligibility denial requirement, or

limiting the period during which it shall apply in the State.

**Title II: Supplemental Security Income - Subtitle A: Eligibility Restrictions** - Amends SSA title XVI to: (1) suspend SSI for ten years to individuals found to have fraudulently misrepresented residence in order to obtain benefits simultaneously in two or more States; **and** (2) deny SSI for fugitive felons **and** probation **and** parole violators.

Provides for the exchange **of** certain SSI information with law enforcement agencies under specified conditions.

(Sec. 203) Revises the treatment afforded prisoners with regard to SSI benefits to authorize the Commissioner to: (1) enter into an agreement with interested State or local institutions used to confine prisoners for monthly reports **of** certain identifying information in order to enforce SSI benefit limitations or denials, **and** pay such institution a specified fee with regard to each SSI-eligible inmate identified who becomes ineligible as a result **of** such reporting; **and** (2) provide, on a reimbursable basis, information obtained pursuant to such agreements to any Federal or federally-assisted cash, food, or medical assistance program for eligibility purposes.

Requires the Commissioner to study **and** report to the Congress on other specified potential improvements in the collection **of** information respecting public inmates.

**Subtitle B: Benefits for Disabled Children** - Revises childhood disability eligibility rules to: (1) consider an individual under age 18 disabled if he or she has a medically determinable physical or mental impairment which results in marked **and** severe functional limitations, **and** which can be expected to result in death or which has lasted or can be expected to last for a continuous period **of** not less than 12 months; **and** (2) modify the medical criteria for evaluation **of** mental **and** emotional disorders, discontinuing the use **of** individualized functional assessments for children. Declares that no individual under age 18 who engages in substantial gainful activity may be considered disabled.

Modifies medical improvement review standards, specifically dividing their applicability to, **and** creating separate criteria for, individuals aged 18 or older, **and** individuals under age 18, respectively.

Authorizes additional appropriations for continuing disability reviews **and** redeterminations, with adjustments as necessary under the Balanced Budget **and** Emergency Deficit Control **Act of** 1985 (Gramm-Rudman-Hollings) **and** the Congressional Budget **Act of** 1974.

(Sec. 212) Requires the Commissioner, at least once every three years, to review the continued SSI eligibility **of** each individual who has not attained age 18 **and** is eligible for such benefits by reason **of** an impairment, or combination thereof, which is likely, or at the Commissioner's option, unlikely, to improve.

Requires a representative payee (RP) **of** a recipient to present at the review evidence demonstrating that the recipient has been receiving medically necessary **and** available treatment for the condition on which the SSI benefits are based. Provides that if the RP refuses without good cause to comply with such requirement, the Commissioner shall, if in the individual's best interest, promptly provide for payment **of** benefits to an alternative RP to the individual directly.

Provides that if an individual is eligible for SSI benefits because **of** disability for the month preceding the month in which he or she attains age 18, the Commissioner shall redetermine such eligibility: (1) during the one-year period beginning on the individual's 18th birthday; **and** (2) by applying the criteria used in determining the initial eligibility for applicants who have attained age 18.

Specifies requirements for continuing disability reviews for low-birth-weight babies.

(Sec. 213) Requires RPs of eligible individuals below age 18 to establish financial institution accounts on their behalf into which past-due SSI payments shall be paid if the lump-sum payment amounts to more than six times the maximum monthly SSI payment (including any State supplementary payments). Allows the use of account funds to pay for certain expenses, such as education or job skills training, therapy or rehabilitation, or any other appropriate item or service. Excludes account funds and their accrued interest and other earnings from resources and income in determining SSI eligibility. Directs the Commissioner to establish a system for accountability monitoring whereby a RP shall report on account fund activities.

(Sec. 214) Reduces cash SSI payments to institutionalized children whose medical costs are covered by private insurance.

**Subtitle C: Additional Enforcement Provision** - Provides for installment payment of large amounts of past-due SSI benefits.

**Subtitle D: Studies Regarding Supplemental Security Income Program** - Requires the Commissioner to report annually to the President and the Congress on the SSI program, including summaries of relevant research by the Social Security Administration.

(Sec. 233) Outlines the requirements for a General Accounting Office study and report on the impact of this title on the SSI program and on the extra expenses incurred by families of children receiving SSI benefits that are not covered by other Federal, State, or local programs.

**Title III: Child Support - Subtitle A: Eligibility for Services; Distribution of Payments** - Amends part D (Child Support and Establishment of Paternity) of SSA title IV to require State plans for child and spousal support to provide: (1) certain services relating to paternity establishment or enforcement of child support obligations; and (2) continuation of services for families ceasing to receive TANF assistance.

(Sec. 302) Revises payment distribution guidelines for support obligations collected by the State on behalf of a family.

(Sec. 303) Requires State plans to establish procedural guidelines for: (1) privacy safeguards regarding paternity and child support actions; and (2) notification to services applicants or recipients of all proceedings and orders affecting child support obligations.

**Subtitle B: Locate and Case Tracking** - Mandates that single statewide automated data systems include a State case registry containing records of: (1) each case in which services are provided by the State agency; and (2) each support order established on or after a specified date. Permits the linking of local registries.

(Sec. 312) Requires State plans to include a centralized, automated unit for the collection and disbursement of support payments. Permits the unit to be established by linking local disbursement units through an automated information network if the Secretary agrees that it will not cost more or take more time to establish or operate than a centralized system.

(Sec. 313) Requires State plans to: (1) provide for a State-operated and automated State Directory of New Hires containing prescribed information furnished by employers on new personnel; and (2) transmit such information to the National Directory of New Hires.

(Sec. 314) Requires States to have statutorily prescribed procedures: (1) for mandatory income withholding

for support payments subject to enforcement; **and** (2) under which wages **of** a person with a support obligation imposed by a child support order issued before October 1, **1996**, shall become subject to withholding if arrearages occur, without the need for a judicial or administrative hearing. Revises the procedural guidelines for income withholding for child support enforcement.

(Sec. 315) Requires the States to have statutorily prescribed procedures to ensure that Federal **and** State agencies conducting income-withholding activities have access to State locator systems for motor vehicle or law enforcement purposes.

(Sec. 316) Revises the Federal Parent Locator Service to provide for additional information which may be transmitted to locate individuals **and** assets for purposes **of**: (1) establishing parentage; (2) establishing, setting the amount **of**, modifying, or enforcing child support obligations; **and** (3) enforcing child custody or visitation orders.

Directs the HHS Secretary to establish in the Federal Parent Locator Service an automated Federal Case Registry **of** Child Support Orders **and** an automated National Directory **of** New Hires.

Requires the Secretaries **of** Labor **and of** HHS to jointly develop cost-effective methods **of** accessing information in the various State directories **of** new hires **and** the National Directory **of** New Hires (established under this **Act**), taking into account impact **and** cost to the States, **and** the need to insure authorized use **of** wage record information.

(Sec. 317) Requires States to have statutorily prescribed procedures requiring recordation on such documents **of** the Social Security number **of**: (1) specified driver's, marriage, **and** occupational, **and** professional license applicants; (2) individuals subject to certain domestic relations orders; **and** (3) deceased persons (on death records).

**Subtitle C: Streamlining and Uniformity of Procedures** - Requires each State to have the Uniform Interstate Family Support **Act** in effect as **of** January 1, 1998. Amends the Federal judicial code to revise the procedures for the court to apply when determining which State order to recognize for purposes **of** continuing, exclusive jurisdiction **and** enforcement for child support orders.

(Sec. 323) Requires the States to have statutorily prescribed procedures requiring: (1) expedited administrative enforcement in interstate cases **and** support orders; **and** (2) expedited administrative **and** judicial procedures for establishing paternity **and** enforcing support obligations.

**Subtitle D: Paternity Establishment** - Revises the guidelines for State laws governing paternity establishment. Requires State procedures under which the name **of** the father shall be included on the birth certificate only: (1) if the mother **and** father have signed a voluntary acknowledgement **of** paternity; or (2) pursuant to a judicial or administrative order.

(Sec. 333) Requires State plans for child **and** spousal support to provide that the State agency administering the plan will make a determination as to whether a program recipient is cooperating in good faith with State efforts to establish paternity **and** secure support.

**Subtitle E: Program Administration and Funding** - Directs the Secretary to develop a new incentive system to replace the current one. Revises the guidelines for Federal performance-based incentive payments to the States for effective child support enforcement programs.

(Sec. 342) Requires a State plan for child **and** spousal support to include prescribed procedures for State



reviews **and** audits. Revises the guidelines for Federal evaluation **and** audit **of** State programs governing paternity, child **and** spousal support, **and** parent location.

(Sec. 344) Revises the automated data processing requirements for State plans to mandate a single statewide automated data processing **and** information retrieval system which can perform specified tasks.

(Sec. 345) Makes funds available to the Secretary for: (1) training **of** Federal **and** State staff, research **and** demonstration programs, **and** special projects **of** regional **and** national significance; **and** (2) operation **of** the Federal Parent Locator Service.

**Subtitle F: Establishment and Modification of Support Orders** - Revises the requirements for State plan procedures for the review **and** adjustment **of** support orders.

(Sec. 352) Amends the Fair Credit Reporting **Act** to authorize a consumer agency to furnish a consumer report: (1) in response to a request by a governmental child support enforcement agency; or (2) to the State administrative agency which sets child support awards.

(Sec. 353) Shields a depository institution from Federal or State liability for disclosing any financial record **of** an individual to a State child support enforcement agency. Prohibits such agency from disclosing such a financial record except for the purpose **of**, **and** to the extent necessary in, establishing, modifying, or enforcing a child support obligation. Sets forth civil penalties for any person knowingly or negligently violating such prohibition.

**Subtitle G: Enforcement of Support Orders** - Amends Internal Revenue Code procedural guidelines for the collection **of** arrearages to provide that no additional fee may be assessed for adjustments to a previously certified amount.

(Sec. 362) Amends part D (Child Support **and** Establishment **of** Paternity) **of** SSA title IV to revise procedural guidelines for: (1) consent by the United States to income withholding, garnishment, **and** similar proceedings for enforcement **of** child support **and** alimony obligations **of** current **and** retired Federal employees; **and** (2) enforcement **of** child support obligations **of** members **of** the Armed Forces.

(Sec. 364) Requires a State plan for child **and** spousal support to have in effect the Uniform Fraudulent Conveyance **Act of** 1981, the Uniform Fraudulent Transfer **Act of** 1984, or a similar law, as well as certain procedures governing the voiding **of** fraudulent transfers by a child support debtor.

(Sec. 365) Requires a State plan for child **and** spousal support to include specified procedures: (1) to ensure that persons owing past-due support **work** or participate in **work** activities the court deems appropriate; (2) to report to credit bureaus the name **of** the parent in arrears for child support; (3) to provide for liens against real **and** personal property for the support arrearages **of** a non-custodial parent; **and** (4) to implement the restriction **of** driver's, professional, occupational, **and** recreational licenses **of** individuals owing support arrearages.

(Sec. 370) Requires the Secretary **of** State to deny, revoke, or limit a passport upon certification **of** nonpayment **of** child support.

(Sec. 371) Authorizes the Secretary **of** State to negotiate reciprocal agreements with foreign nations: (1) regarding international enforcement **of** child support obligations; **and** (2) designating HHS as the central authority for such enforcement.

(Sec. 372) Requires States to have statutorily prescribed procedures under which a State agency shall enter agreements with financial institutions doing business within the State to develop **and** operate a data match system to provide identifying information for each non-custodial parent targeted by the State who maintains an account at the institution, **and** to encumber or surrender such parent's assets at the institution pursuant to a lien or levy.

(Sec. 373) Requires States to have statutorily prescribed procedures under which child support orders relating to the child **of** minor parents, where the custodial parents are receiving assistance, are enforceable against the child's paternal or maternal grandparents.

(Sec. 374) Amends Federal bankruptcy law **and** the Social Security **Act** to declare a debt for child support nondischargeable in bankruptcy.

(Sec. 375) Authorizes a State plan for child **and** spousal support to enter into cooperative agreements with an Indian tribe or tribal organization if it demonstrates that it has an established tribal court system with authority to establish paternity, **and** child support enforcement powers for the cooperative delivery **of** child support enforcement services, **and** for the forwarding **of** all funding collected by the tribe to the State agency.

Authorizes the Secretary to make direct payments (analogous to payments to a State plan for spousal **and** child support) to an Indian tribe or tribal organization with an approved child support enforcement plan.

**Subtitle H: Medical Support** - Amends the Employee Retirement Income Security **Act of** 1974 (ERISA) to include within the definition **of** medical child support order an order issued through a State administrative process.

(Sec. 377) Amends part D **of** SSA title IV to mandate statutorily prescribed procedures under which all enforced child support orders shall include a provision for the health care coverage **of** the child.

**Subtitle I: Enhancing Responsibility and Opportunity for Non- Residential Parents** - Amends part D **of** SSA title IV to prescribe guidelines under which the Administration for Children **and** Families shall make grants to enable States to establish **and** administer access **and** visitation programs to facilitate non-custodial parents' access to their children.

**Subtitle J: Effective Dates and Conforming Amendments** - Sets forth effective dates **and** conforming amendments.

**Title IV: Restricting Welfare and Public Benefits for Aliens** - Declares that: (1) it is a compelling government interest to enact new rules for eligibility **and** sponsorship agreements in order to assure that aliens be self-reliant in accordance with national immigration policy; **and** (2) it is a compelling government interest to remove the incentive for illegal immigration provided by the availability **of** public benefits.

**Subtitle A: Eligibility for Federal Benefits** - Prohibits Federal public benefits (as defined by this **Act**) to aliens who are not qualified aliens (as defined by this **Act**). Stipulates that such prohibition shall not apply to: (1) emergency medical services; (2) certain emergency disaster relief; (3) public health immunizations **and** treatment **of** communicable diseases; (4) housing assistance; (5) certain in-kind community services; **and** (6) Social Security **Act** benefits under specified circumstances.

(Sec. 402) Makes qualified aliens ineligible (with limited exceptions for refugees, asylees, certain permanent residents, veterans **and** active duty personnel, aliens whose deportation is withheld, **and** aliens currently receiving benefits) for: (1) supplemental security income (SSI); (2) food stamps; (3) temporary assistance for

needy families; (4) social services block grants; **and** (5) Medicaid.

(Sec. 403) Makes qualified aliens ineligible (with limited exceptions for refugees, asylees, **and** veterans **and** active duty personnel) for Federal means-tested public benefits (as defined by this **Act**) for the first five years after U.S. entry. Provides a special rule for certain Cuban **and** Haitian entrant assistance.

(Sec. 404) Requires each Federal agency administering a program covered by this title to post information **and** provide general notification to the public **and** program recipients, either directly or through the States, **of** the requirements concerning alien eligibility for any such program pursuant to this title.

Amends the Social Security **Act and** the United States Housing **Act of** 1937 to provide for State reporting **of** certain illegal alien information to the Immigration **and** Naturalization Service (INS).

**Subtitle B: Eligibility for State and Local Public Benefits Programs** - Makes an alien who is not a qualified alien, a nonimmigrant, or a parolee ineligible for State or local benefits (as defined by this **Act**). Stipulates that such prohibition shall not apply to: (1) emergency medical services; (2) certain emergency disaster relief; (3) public health immunizations **and** treatment **of** communicable diseases; **and** (4) certain in-kind community services.

(Sec. 412) Authorizes States to determine eligibility for State public benefits for qualified aliens, nonimmigrants, or parolees. States that refugees, asylees, certain permanent residents, **and** veterans **and** active duty personnel shall be eligible for all State public benefits. Sets forth transition provisions for aliens currently receiving assistance.

**Subtitle C: Attribution of Income and Affidavits of Support** - Provides that in determining the eligibility **and** the amount **of** benefits **of** any alien for Federal any means-tested public benefits program the income **and** resources **of** the alien shall be deemed to include: (1) the income **and** resources **of** any person who executed an affidavit **of** support on the alien's behalf; **and** (2) the income **and** resources **of** the person's spouse (if any). Applies such requirement with respect to an alien until such time as the alien achieves U.S. citizenship through naturalization or has **worked** without public assistance for a specified time.

(Sec. 422) Authorizes States to make similar attributions with respect to State programs (with specified exceptions).

(Sec. 423) Sets forth requirements for sponsor's affidavit **of** support.

**Subtitle D: General Provisions** - Defines qualified alien to be: (1) a lawful permanent resident; (2) an asylee; (3) a refugee; (4) a parolee; (5) an alien under withheld deportation; **and** (6) an alien granted conditional entry.

(Sec. 432) Requires the Attorney General to promulgate regulations regarding alien eligibility for Federal public benefits. Authorizes appropriations.

**Subtitle E: Conforming Amendments Relating to Assisted Housing** - Makes conforming amendments related to assisted housing under the Housing **and** Community Development **Act of** 1980 **and** the Housing **Act of** 1949.

**Subtitle F: Earned Income Credit Denied to Unauthorized Employees** - Amends the Internal Revenue Code **of** 1986 to require a taxpayer to provide his or her social security number in order to qualify for the earned income credit.

**Title V: Child Protection:** Amends the Social Security **Act** to change the definition of "child care provider" to eliminate the nonprofit requirement for providers.

(Sec. 502) Extends funding for the Statewide Automated Child Welfare Information Systems (SACWIS) through FY 1997.

(Sec. 503) Requires a national study based on random samples **of** children at risk **of** child abuse or neglect or who are determined by States to have been abused or neglected. Requires the study to have a longitudinal component **and** to include specified elements. Authorizes appropriations through FY 2002.

(Sec. 505) Provides for kinship care, requiring that States consider giving preference to adult relatives over non-relative caregivers when determining child placement.

**Title VI: Child Care - Child Care and Development Block Grant Amendments Act of 1996 - Revises and extends through FY 2002 the authorization of appropriations for the Child Care and Development Block Grant Act of 1990 (the Act, for purposes of this title). Sets forth goals for State child care assistance.**

(Sec. 603) Amends Part A **of** title IV (TANF) **of** the Social Security **Act** to entitle each State to payments for providing child care assistance.

(Sec. 604) Authorizes the State lead agency to administer the financial assistance it receives through other governmental or nongovernmental agencies.

(Sec. 605) Revises State application **and** plan requirements with respect to consumer education information, State licensing compliance, meeting the needs **of** TEA recipients (especially those attempting through **work** activities to leave the assistance program) **and** those at risk **of** becoming dependent on assistance, **and** assistance for certain low-income **working** families.

(Sec. 607) Reduces from 20 percent to four percent the minimum amount **of** certain funds available for State activities to improve the quality **of** child care, limited to: (1) comprehensive consumer education to parents **and** the public; (2) activities increasing parental choice; **and** (3) activities designed to improve child care quality **and** availability.

(Sec. 608) Repeals a requirement that States expend a specified minimum amount **of** reserved funds for early childhood development **and** before- **and** after-school services.

(Sec. 613) Reduces the allotment reserved for Indian tribes or tribal organizations from three percent to one percent. Prescribes guidelines for the use **of** such allotment for facility repair **and** construction.

**Title VII: Child Nutrition Programs - Subtitle A: National School Lunch Act - Amends the National School Lunch Act (NSLA) to repeal specified authorities and requirements for the school lunch and related programs, including: (1) State educational authority to use resources from the nutrition and education (NET) program; (2) prohibition of State imposition of teaching personnel and curriculum requirements at any school; (3) certain demonstration grants to private nonprofit organizations or educational institutions for elementary school curriculum food and nutrition projects; (4) aspects of summer food service programs, reducing payment rates and daily meals at camps, reducing the National Youth Sports Program, and revising nutritional standards compliance requirements; (5) certain commodity distribution program requirements, including State Advisory Councils; (6) expansion of the child care food program; (7) adult care food aid to adult day care centers and services for persons over 60; (8) certain pilot projects, including one for paperwork reduction; and (9) an information clearinghouse.**

(Sec. 701) Includes in the definition **of** child any individual with one or more mental or physical disabilities, regardless **of** age, who attends a specified type **of** institution, or any nonresidential public or nonprofit private school **of** high school grade or under, in order to participate in a school program for such individuals.

(Sec. 702) Revises nutritional **and** other program requirements.

(Sec. 705) Prohibits, in general, any waiver that will increase Federal costs.

**Subtitle B: Child Nutrition Act of 1966** - Amends the Child Nutrition **Act of** 1966 (CNA) to revise the school breakfast program: (1) eliminating Federal assistance for food preparation training **and** program expansion **and** start-up costs; (2) repealing certain authorities **and** requirements relating to State administrative expenses (SAE); (3) repealing the prohibition against State imposition **of** teaching personnel **and** curriculum requirements at any school; **and** (4) repealing the program **of** cash grants for nutrition education.

(Sec. 729) Revises the special supplemental nutrition program for women, infants, **and** children (WIC), among other things repealing specified requirements **and** changing from mandatory to optional: (1) drug abuse education; **and** (2) provision **of** WIC information in languages other than English.

(Sec. 731) Makes the Nutrition **and** Education program discretionary rather than mandatory. Authorizes appropriations.

**Subtitle C: Miscellaneous Provisions** - Directs the Secretary **of** Agriculture to develop, **and** report on, proposed changes in regulations to simplify **and** coordinate the school lunch program under NSLA **and** the school breakfast program under CNA into a comprehensive meal program.

(Sec. 742) Provides that an individual eligible to receive free public education benefits under State or local law shall not be ineligible to receive benefits under the NSLA school lunch program or the CNA school breakfast program on the basis **of** citizenship, alienage, or immigration status.

Declares that nothing in this **Act** shall prohibit or require a State to provide to an individual who is not a citizen or a qualified alien benefits under: (1) NSLA **and** CNA programs other than the school lunch **and** school breakfast programs; (2) specified provisions **of** the Agricultural **and** Consumer Protection **Act of** 1973; (3) the Emergency Food Assistance **Act of** 1983; **and** (4) the food distribution program on Indian reservations under the Food Stamp **Act of** 1977.

**Title VIII: Food Stamps and Commodity Distribution - Subtitle A: Food Stamp Program** - Amends the Food Stamp **Act of** 1977 (**Act**) to establish a maximum 24-month food stamp program (program) authorization period for households whose adult members are elderly or disabled.

(Sec. 802) Expands the definition **of** "coupon."

(Sec. 803) Treats children who are themselves parents living with their children **and** married children living with their spouses as part **of** an existing household rather than as a separate household.

(Sec. 804) Revises thrifty food plan adjustment requirements.

(Sec. 805) Revises the definition **of** "homeless individual" to limit the length **of** time a person may temporarily live in another person's residence.

- (Sec. 807) Revises household income exclusion provisions regarding: (1) students; **and** (2) Federal energy assistance.
- (Sec. 809) Revises household income deduction provisions regarding: (1) standard deductions; (2) earned income; (3) dependent care; (4) child support payments; (5) homeless shelter assistance; (6) excess medical expenses; **and** (7) excess shelter expenses.
- (Sec. 810) Eliminates specified excludable auto value increases **and** establishes the maximum excludable auto value at \$4600.
- (Sec. 811) Includes as household income third party payments for transitional housing for the homeless.
- (Sec. 812) Directs the Secretary **of** Agriculture (Secretary) to develop a simplified procedure for calculating self-employment income.
- (Sec. 813) Increases penalties for certain program violations.
- (Sec. 814) Disqualifies permanently an individual convicted **of** specified coupon violations.
- (Sec. 815) Revises **work** requirement **and** employment **and** training provisions. Extends employment **and** training funding authorizations.
- (Sec. 819) Authorizes comparable program disqualification based upon means-tested public assistance disqualification.
- (Sec. 820) Disqualifies for ten years an individual who participates in the program in two or more States.
- (Sec. 821) Disqualifies a fleeing felon from program participation.
- (Sec. 822) Requires at State option: (1) cooperation with child support agencies in order to maintain program eligibility; **and** (2) program disqualification for child support arrears.
- (Sec. 824) Defines "**work** program." Makes nonexempt persons ineligible for program benefits if during the preceding 36-month period they received food stamps for not less than three months without **working** at least 20 hours per week, or participating in a workfare program. Sets forth exempted persons **and** situations.
- (Sec. 825) Directs States to implement electronic benefit transfer systems.
- (Sec. 826) Eliminates annual minimum allotment adjustments.
- (Sec. 828) Authorizes a combined allotment for expedited households.
- (Sec. 829) Authorizes program reductions for failure to comply with a means-tested public assistance reduction requirement.
- (Sec. 830) Authorizes program assistance for households residing in a homeless shelter or drug or alcohol treatment center.
- (Sec. 831) Provides that no food store or wholesale food concern be approved for program participation without a prior visit by a Department **of** Agriculture employee, or a designated State or local official.

(Sec. 832) Directs the Secretary to establish authorization periods for retail food stores **and** wholesale food concerns to redeem food stamps or benefits through an electronic benefit transfer system.

(Sec. 833) Includes income **and** sales tax information among the types **of** eligibility verification information that may be requested.

(Sec. 834) Establishes a six-month reapplication waiting period for a store that does not meet participation requirements.

(Sec. 835) Revises: (1) food stamp office operating provisions; **and** (2) expedited coupon service requirements.

(Sec. 836) Eliminates certain certification personnel training requirements.

(Sec. 837) Provides for the exchange **of** information with law enforcement or Immigration **and** Naturalization Service personnel.

(Sec. 839) Authorizes a family to withdraw a fair hearing request.

(Sec. 840) Permits States to use income, **and** immigration eligibility verification systems other than a specified system under the Social Security **Act**.

(Sec. 842) Provides for disqualification **of** a store: (1) that knowingly submits a falsified application; **and** (2) that is disqualified from the Special Supplemental Nutrition Program for Women, Infants, **and** Children (WIC).

(Sec. 844) Directs program overissuances to be collected by: (1) allotment reduction; (2) unemployment compensation withholding; or (3) Federal pay or Federal income tax refund recovery.

(Sec. 845) Authorizes suspension **of** a store pending administrative **and** judicial review. (States that the Secretary shall not be liable for lost sales during such period.)

(Sec. 846) Establishes criminal forfeiture penalties for specified program violations.

(Sec. 847) Terminates Federal matching requirements for program recruitment activities.

(Sec. 849) Authorizes States to use funds otherwise available to a participating household for a **work** supplementation or support program. Sets forth program provisions.

(Sec. 850) Authorizes waiver **of** program requirements as necessary to conduct related pilot projects. Authorizes appropriations.

(Sec. 852) Authorizes States to carry out private sector employment initiatives. Sets forth program provisions.

(Sec. 853) Authorizes appropriations for program operations.

(Sec. 854) Authorizes States to carry out a Simplified Food Stamp Program in lieu **of** existing program requirements. Sets forth program provisions.

(Sec. 855) Directs the Secretary to conduct a study **of** the use **of** food stamps for vitamin **and** mineral

purchases.

(Sec. 856) Expresses the sense **of** the House Committee on Agriculture that reductions in outlays resulting from this title shall not be considered for certain budget reduction purposes under the Balanced Budget **and** Emergency Deficit Control **Act of** 1985.

**Subtitle B: Commodity Distribution Programs** - Amends the Emergency Food Assistance **Act of** 1983 to combine the emergency food assistance program with the soup kitchen-food bank program. Amends the **Act** to direct the Secretary to purchase commodities for such combined programs.

(Sec. 872) Amends the Charitable Assistance **and** Food Bank **Act of** 1987 to repeal the food bank demonstration project.

(Sec. 873) Makes conforming **and** technical amendments to the Hunger Prevention **Act of** 1988 **and** the Food, Agriculture, Conservation, **and** Trade **Act of** 1990.

**Subtitle C: Electronic Benefit Transfer Systems** - Amends the Electronic Fund Transfer **Act** to exempt (with exceptions) State **and** local government electronic benefit transfer systems from specified provisions **of** such **Act**.

**Title IX: Miscellaneous** - Subjects any funds received by a State under the TEA program or the child care block grant to appropriation by the State legislature, consistent with program terms **and** conditions.

(Sec. 902) Provides that States shall not be prohibited by the Federal Government from testing welfare recipients for use **of** controlled substances nor from sanctioning those who test positive.

(Sec. 903) Amends the United States Housing **Act of** 1937 to eliminate housing assistance for fugitive felons **and** probation **and** parole violators, **and** provide for the exchange, upon request, **of** housing information about such individuals with law enforcement agencies.

(Sec. 904) Expresses the sense **of** the Senate that: (1) States should diligently continue their efforts to enforce child support payments by the non-custodial parent to the custodial parent, regardless **of** the former's employment status or location; **and** (2) States are encouraged to pursue pilot programs in which the parents **of** a non-adult, non-custodial parent who refuses to or is unable to pay child support must pay or contribute to the child support owed by the non-custodial parent or otherwise fulfill all financial obligations **and** meet all conditions imposed on the non-custodial parent, such as participation in a **work** program or other related activity.

(Sec. 905) Directs the HHS Secretary to establish a strategy for: (1) preventing out-**of**-wedlock teenage pregnancies; **and** (2) assuring that at least 25 percent **of** U.S. communities have teenage pregnancy prevention programs in place.

(Sec. 906) Expresses the sense **of** the Senate that States **and** local jurisdictions should aggressively enforce statutory rape laws.

Directs the Attorney General to: (1) establish a program **of** specified studies **and** State **and** local criminal law enforcement official education about statutory rape; **and** (2) ensure that the Department **of** Justice's Violence Against Women initiative addresses statutory rape by predatory older men with repeat offenses.

(Sec. 907) Amends the Electronic Fund Transfer **Act** to exempt from certain required disclosures,



**responsibilities**, remedies, **and** regulations (regulation E) any State or local electronic benefit transfer systems for the distribution **of** needs-tested benefits, except for direct deposits into a consumer account held by a benefit recipient.

(Sec. 908) Amends SSA title XX to provide for a reduction in block grants to States for social services **and** authorize the use **of** vouchers under it to provide services to families: (1) ineligible for TANF assistance because **of** a durational limit; **and** (2) denied cash TANF assistance for additional children.

(Sec. 909) Amends Internal Revenue Code rules for denial **of** earned income credit for individuals having excessive investment income to: (1) reduce from \$2,350 to \$2,200 the disqualified income threshold; (2) revise the adjustment for inflation; (3) make disqualified income (**and** therefore a basis for denial **of** credit) any capital gain net income **and** any aggregate gains from all passive activities; **and** (4) modify adjusted gross income for the earned income credit to exclude specified capital, trust **and** estate, **and** business net losses.

(Sec. 911) Prohibits any individual whose Federal, State, or local welfare benefits are reduced because **of** fraud by the individual from receiving any increased benefit under any other federally funded welfare or public assistance program for the duration **of** the reduction.

(Sec. 912) Amends SSA title V (Maternal **and** Child Health Services) to provide for an increase in funding **and** authorize the provision **of** abstinence education, along with a separate funding set-aside for it.

#### **SUBJECT(S):**

- CRS INDEX TERMS:

[Social welfare](#)

[Abortion](#)

[Actions \*\*and\*\* defenses](#)

[Administration \*\*of\*\* justice](#)

[Administrative procedure](#)

[Adopted children](#)

[Adoptive parents](#)

[Agricultural surpluses](#)

[Aid to dependent children](#)

[Alaska](#)

[Aliens](#)

[American Samoa](#)

[Armed forces \*\*and\*\* national security](#)

[Authorization](#)

[Bank accounts](#)

[Bankruptcy](#)

[Black lung](#)

[Block grants](#)

[Budget deficits](#)

[Abandonment \*\*of\*\* family](#)

[Accounting](#)

[Administration \*\*of\*\* criminal justice](#)

[Administrative fees](#)

[Administrative remedies](#)

[Adoption](#)

[Advertising](#)

[Agriculture \*\*and\*\* food](#)

[Air conditioning](#)

[Alien labor](#)

[Alimony](#)

[Annuities](#)

[Auditing](#)

[Automated teller machines](#)

[Bank records](#)

[Birth control](#)

[Blind](#)

[Breast feeding](#)

[Business records](#)

[Capital formation](#)  
[Case management](#)  
[Census](#)  
[Child abuse](#)  
[Child health](#)  
[Child nutrition](#)  
[Child support](#)  
[Child welfare](#)  
[Citizen participation](#)  
[Civil rights \*\*and\*\* liberties, minority issues](#)  
[Clinics](#)  
[Collection \*\*of\*\* accounts](#)  
[Commerce](#)  
[Community development](#)  
[Computer matching](#)  
[Computers \*\*and\*\* government](#)  
[Congress](#)  
[Congressional investigations](#)  
[Constitutional amendments](#)  
[Consumer credit](#)  
[Cost effectiveness](#)  
[Counseling](#)  
[Crime \*\*and\*\* law enforcement](#)  
[Crimes against women](#)  
[Criminal justice information](#)  
[Criminal statistics](#)  
[Damages](#)  
[Day care](#)  
[Debit cards](#)  
[Deficit reduction](#)  
[Demography](#)  
[Department \*\*of\*\* Defense](#)  
[Department \*\*of\*\* Health \*\*and\*\* Human Services](#)  
[Department \*\*of\*\* Labor](#)  
[Diet](#)  
[Disability evaluation](#)  
[Discrimination in insurance](#)  
[District \*\*of\*\* Columbia](#)  
[Dropout prevention](#)  
[Caregivers](#)  
[Case mix \(Medical care\)](#)  
[Charities](#)  
[Child development](#)  
[Child molesting](#)  
[Child pornography](#)  
[Child support enforcement](#)  
[Churches](#)  
[Citizenship](#)  
[Civil service pensions](#)  
[Coal](#)  
[College costs](#)  
[Community colleges](#)  
[Community organization](#)  
[Computer networks](#)  
[Confidential communications](#)  
[Congressional employees](#)  
[Congressional reporting requirements](#)  
[Consumer complaints](#)  
[Consumer education](#)  
[Cost \*\*of\*\* living adjustments](#)  
[Counterfeiting](#)  
[Crime prevention](#)  
[Criminal investigation](#)  
[Criminal justice information systems](#)  
[Custody \*\*of\*\* children](#)  
[Data banks](#)  
[Debarment \*\*of\*\* government contractors](#)  
[Debtor \*\*and\*\* creditor](#)  
[Delegation \*\*of\*\* powers](#)  
[Department \*\*of\*\* Agriculture](#)  
[Department \*\*of\*\* Education](#)  
[Department \*\*of\*\* Housing \*\*and\*\* Urban Development](#)  
[Deportation](#)  
[Directories](#)  
[Disabled](#)  
[Discrimination in medical care](#)  
[Driver licenses](#)  
[Dropouts](#)

[Drug abuse](#)  
[Drug industry](#)  
[Drugs](#)  
[Earnings](#)  
[Economics \*\*and\*\* public finance](#)  
[Education \*\*of\*\* socially handicapped children](#)  
[Educational reform](#)  
[Electronic funds transfers](#)  
[Emergency management](#)  
[Employee health benefits](#)  
[Employment agencies](#)  
[Energy](#)  
[Energy policy](#)  
[Europe](#)  
[Evaluation research \(Social action programs\)](#)  
[Families](#)  
[Federal advisory bodies](#)  
[Federal aid to Indians](#)  
[Federal aid to day care centers](#)  
[Federal aid to handicapped services](#)  
[Federal aid to higher education](#)  
[Federal aid to maternal health services](#)  
[Federal employees](#)  
[Federal-state relations](#)  
[Fines \(Penalties\)](#)  
[Food service](#)  
[Food stamps](#)  
[Foster home care](#)  
[Fugitives from justice](#)  
[Genetic screening](#)  
[Government contractors](#)  
[Government lending](#)  
[Government paperwork](#)  
[Government publications](#)  
[Government regulation](#)  
[Government trust funds](#)  
[Grain](#)  
[Grants-in-aid](#)  
[Group homes for children](#)  
[Drug abuse prevention](#)  
[Drug testing](#)  
[Earned income tax credit](#)  
[Economic development](#)  
[Education](#)  
[Educational policy](#)  
[Electronic data processing](#)  
[Elementary \*\*and\*\* secondary education](#)  
[Emergency medical services](#)  
[Employee training](#)  
[Employment subsidies](#)  
[Energy assistance for the poor](#)  
[Enterprise zones](#)  
[Euthanasia](#)  
[Extended care facilities](#)  
[Family violence](#)  
[Federal aid programs](#)  
[Federal aid to child welfare](#)  
[Federal aid to education](#)  
[Federal aid to health facilities](#)  
[Federal aid to housing](#)  
[Federal aid to territories](#)  
[Federal-local relations](#)  
[Finance \*\*and\*\* financial sector](#)  
[Food relief](#)  
[Food stamp fraud](#)  
[Forfeiture](#)  
[Fraud](#)  
[Garnishment](#)  
[Germany](#)  
[Government downsizing](#)  
[Government operations \*\*and\*\* politics](#)  
[Government procurement](#)  
[Government publicity](#)  
[Government spending reductions](#)  
[Governmental investigations](#)  
[Grandparents](#)  
[Grocery trade](#)  
[Guam](#)

[Hard-core unemployed](#)  
[Health](#)  
[Health education](#)  
[Health maintenance organizations](#)  
[Higher education](#)  
[Home repair \*\*and\*\* improvement](#)  
[Homeless children](#)  
[Hospitals](#)  
[Housing \*\*and\*\* community development](#)  
[Housing management](#)  
[Hunger](#)  
[Illegal aliens](#)  
[Immigrants](#)  
[Income](#)  
[Indexing \(Economic policy\)](#)  
[Indian medical care](#)  
[Infant formulas](#)  
[Infants](#)  
[Insurance companies](#)  
[Intergovernmental fiscal relations](#)  
[International cooperation](#)  
[Interstate relations](#)  
[Job hunting](#)  
[Labor \*\*and\*\* employment](#)  
[Layoffs](#)  
[Legislation](#)  
[Licenses](#)  
[Literacy programs](#)  
[Low birth weight](#)  
[Management information systems](#)  
[Marriage](#)  
[Maternal health services](#)  
[Medicaid fraud](#)  
[Medical fees](#)  
[Medical research](#)  
[Mental illness](#)  
[Military dependents](#)  
[Military pensions](#)  
[Milk](#)  
[Hawaiians](#)  
[Health care reform](#)  
[Health insurance](#)  
[Heating](#)  
[Home ownership](#)  
[Homeless](#)  
[Hospital rates](#)  
[Households](#)  
[Housing finance](#)  
[Housing subsidies](#)  
[Identification devices](#)  
[Illegitimacy](#)  
[Immigration](#)  
[Income tax](#)  
[Indian children](#)  
[Individual retirement accounts](#)  
[Infant mortality](#)  
[Information services](#)  
[Insurance premiums](#)  
[International affairs](#)  
[Interstate compacts](#)  
[Job creation](#)  
[Judicial review \*\*of\*\* administrative \*\*acts\*\*](#)  
[Law](#)  
[Legal fees](#)  
[Liability \(Law\)](#)  
[Liens](#)  
[Louisiana](#)  
[Managed care](#)  
[Manpower training programs](#)  
[Married people](#)  
[Medicaid](#)  
[Medical economics](#)  
[Medical records](#)  
[Men](#)  
[Mentally handicapped children](#)  
[Military leave](#)  
[Military personnel](#)  
[Minorities](#)

[Minority employment](#)  
[Motor vehicle registration](#)  
[Narcotic traffic](#)  
[Naturalization](#)  
[Nonprofit organizations](#)  
[Nursing homes](#)  
[Nutrition \*\*and\*\* the aged](#)  
[Old age, survivors \*\*and\*\* disability insurance](#)  
[Paramedical personnel](#)  
[Passports](#)  
[Patients' rights](#)  
[Peer review organizations \(Medicine\)](#)  
[Photography](#)  
[Planning-programming-budgeting](#)  
[Poor](#)  
[Poverty](#)  
[Premarital sex](#)  
[Prices](#)  
[Prisons](#)  
[Problem children](#)  
[Prospective payment systems \(Medical care\)](#)  
[Public health personnel](#)  
[Public sector strikes](#)  
[Puerto Rico](#)  
[Quality \*\*of\*\* care](#)  
[Recidivists](#)  
[Refugee policy](#)  
[Regulatory reform](#)  
[Religious liberty](#)  
[Research grants](#)  
[Retirement age](#)  
[Right \*\*of\*\* privacy](#)  
[Salaries](#)  
[Savings accounts](#)  
[School lunch program](#)  
[Sex education](#)  
[Single-parent families](#)  
[Social security eligibility](#)  
[State constitutions](#)  
[Missing children](#)  
[Motor vehicles](#)  
[Native Americans](#)  
[Nevada](#)  
[Nursing education](#)  
[Nutrition](#)  
[Oils \*\*and\*\* fats](#)  
[Overhead costs](#)  
[Parole](#)  
[Paternity](#)  
[Payroll deductions](#)  
[Personnel records](#)  
[Physicians](#)  
[Political activities](#)  
[Population statistics](#)  
[Pregnant women](#)  
[Prescription pricing](#)  
[Prisoners](#)  
[Probation](#)  
[Prosecution](#)  
[Public assistance programs](#)  
[Public housing](#)  
[Public service employment](#)  
[Punitive damages](#)  
[Rape](#)  
[Recruiting \*\*of\*\* employees](#)  
[Refugees](#)  
[Religion](#)  
[Reparations](#)  
[Residential energy conservation](#)  
[Right \*\*of\*\* asylum](#)  
[Rural public health](#)  
[Sales tax](#)  
[Scholarships](#)  
[Science, technology, communications](#)  
[Shelters for the homeless](#)  
[Small business](#)  
[Socially handicapped children](#)  
[State courts](#)

[State finance](#)[State laws](#)[Strategic planning](#)[Student loan funds](#)[Supplemental security income program](#)[Survivors' benefits](#)[Tax credits](#)[Tax refunds](#)[Tax-deferred compensation plans](#)[Taxation](#)[Territories \(U.S.\)](#)[Treatment \*\*and\*\* rehabilitation \*\*of\*\* alcoholics](#)[Trust Territory \*\*of\*\* the Pacific Islands](#)[Unemployed](#)[Unemployment insurance](#)[Vaccination](#)[Veterans' disability compensation](#)[Virgin Islands](#)[Vocational \*\*and\*\* technical education](#)[Welfare eligibility](#)[Welfare recipients](#)[Wife abuse](#)[Workers' compensation](#)[State government-Indian relations](#)[State officials \*\*and\*\* employees](#)[Student employment](#)[Students](#)[Surveys](#)[Tax administration](#)[Tax incentives](#)[Tax returns](#)[Tax-exempt organizations](#)[Teenage pregnancy](#)[Transportation \*\*and\*\* public works](#)[Treatment \*\*and\*\* rehabilitation \*\*of\*\* narcotic addicts](#)[Trusts \*\*and\*\* trustees](#)[Unemployment](#)[Urban affairs](#)[Valuation](#)[Veterans' medical care](#)[Vitamins](#)[Wages](#)[Welfare fraud](#)[Welfare reform](#)[Women](#)

[Search Results](#) > [H.R.3734](#) > All

[Modify Search](#) | [New Search](#) | [Save Search/Alert](#)

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◀ [Previous Result](#) | **5 of 22** | [Next Result](#) ▶